

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Newport News receives entitlement funds from the U.S. Department of Housing and Urban Development (HUD) to help address housing and community development needs. These grant funds include the Community Development Block Grant (CDBG) and HOME Investment Partnerships Program (HOME).

HUD requires that the City complete a five-year strategic plan called the Consolidated Plan for Housing and Community Development (Consolidated Plan). The City's Consolidated Plan covers federal fiscal years 2020 – 2024 and describes priorities and multiyear strategic goals based on an assessment of housing and community development needs; an analysis of housing and economic market conditions; and available resources. This document, the 2022-2023 Annual Action Plan, is the third action plan in the Consolidated Plan cycle.

The Annual Action Plan for the period July 1, 2022 to June 30, 2023 described herein reflects proposed activities in the second program year of the 2020-2024 Consolidated Plan. The following information details projects proposed to be undertaken in the City of Newport News with Community Development Block Grant (CDBG) and Home Investment Partnership Program (HOME) entitlement funds awarded from HUD.

The City of Newport News' allocations for CDBG and HOME are listed below. These entitlement amounts are supplemented by projected program income.

City of Newport News - Projected Allocations for CDBG and HOME

CDBG

Entitlement Allocation FY 2022	\$1,327,413
Projected Program Income FY 2022	\$140,000
Total Program Budget for FY 2022	\$1,467,413

HOME

Entitlement Allocation FY 2022	\$771,200
Projected Program Income FY 2022	\$140,000
Total Program Budget for FY 2022	\$911,200

Please note: In the event the Community Development Block Grant (CDBG) and/or HOME funded programs receive an increase in unanticipated program income during the year, the following program activities will utilize the additional funds:

CDBG: Strategic Acquisitions; Demolitions & Codes Compliance; Public Facilities & Improvements; Public Services and Administration

HOME: HOMEvestor Program; Administration; and Community Housing Development Organizations (CHDOs)

2. Summarize the objectives and outcomes identified in the Plan

The Annual Action Plan for the period July 1, 2022 to June 30, 2023 continues the goals of the 2020-2024 Five-Year Consolidated Plan which focuses on providing safe, decent and affordable housing and creating economic opportunities for citizens of Newport News. The goals and objectives of the Annual Action Plan, as formulated by the Five-Year Consolidated Plan, are summarized below:

Goal 1: Housing Preservation and Neighborhood Revitalization – Housing preservation and neighborhood revitalization priorities consist of the elimination of slums and blight, codes enforcement, the acquisition and rehabilitation of properties, owner-occupied housing rehabilitation and development activities

Goal 2: Expand Economic Development - Economic development activities consisting of loans and grants to establish and strengthen businesses in the City thereby generating jobs

Goal 3: Homeless Intervention and Special Populations Housing - CDBG funds will continue to support certain homeless intervention programs over the next five years identified as high priorities in the Consolidated Plan

Goal 4: Increase Affordable Housing Units - Promote homeownership opportunities and the retention of owner-occupied housing units; Development of Affordable Rental Units

Goal 5: Increase Community Services Programming – CDBG funds will be used towards activities that provide services in the community

Goal 6: Enhance Youth Development and Senior Initiatives - Increase youth enrichment programming and promote senior initiatives

Anticipated outcomes over the next program year in support of the Five-Year Consolidated Plan are as follows:

- Continue to fund activities for the elimination of slums and blight through codes enforcement and acquisition of unsafe structures
- Acquisition and rehabilitation of owner-occupied housing and rental development and strategic acquisitions
- Expand economic development activities to establish and strengthen businesses in the City thereby generating employment opportunities
- Continue to support homeless intervention programs
- Increase affordable rental and homeownership housing opportunities
- Continue to fund community service programs such as meals assistance, crisis intervention, alternative education and recreation for youth, transitional shelter for victims of physical abuse, and support for seniors

3. Evaluation of past performance

The City of Newport News's evaluation of past performance was documented in the fiscal year 2020-2021 Consolidated Annual Performance and Evaluation Report (CAPER). The document states the objectives and expected outcomes identified in the Consolidated Plan and include an evaluation of past performance. The 2020-2021 CAPER can be found on the Newport News Redevelopment and Housing Authority website at <https://www.nnrha.com/citizen-participation-process>.

In summary:

- 100% of the locality's CDBG allocation for 2020-2021 was used for both low and moderate income beneficiaries.
- Program activities were undertaken in a timely manner as reported by HUD in its timeliness report as of May 2, 2021.
- 14.28% of the locality's CDBG allocation for 2020-2021 was used for public service activities.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan

The City follows the Citizen Participation Plan outlined in the Consolidated Plan. The Plan as presented helps to foster open, transparent citizen participation when developing strategic program outcomes and associated Action Plans.

On November 14, 2021 the City of Newport News advertised a notice in the Daily Press for a public meeting to allow citizens the opportunity to review program performance. Citizens were also given the opportunity to identify housing needs and to offer their views regarding the use of CDBG and HOME funds for the upcoming program year (2022-2023). The notices were also posted on the City and the Newport News Redevelopment and Housing Authority's (NNRHA) websites, and throughout various City libraries, Parks and Recreational offices, and in all of the Authority's public housing communities.

The City and NNRHA held a citizen participation meeting on Tuesday, December 7th at 6 p.m. to discuss the Consolidated Housing and Community Development funds for fiscal year 2022-2023's Annual Action Plan. The citizen participation meeting was conducted virtually via Zoom.

The notice also advertised that the City would be accepting funding requests for the upcoming program year. Both City and Housing Authority staff provided technical assistance to prospective applicants wishing to apply for funding during the meeting as well as contact information should the applicant(s) require further assistance. Application proposals were due on Friday, January 14, 2022.

The City received eighteen (18) applications requesting funding from the 2022-2023 CDBG allocation. On Thursday, February 10, 2022, the CDBG Application Review Committee conducted a virtual meeting via Zoom to allow each applicant the opportunity to give a presentation on their proposal(s). Committee funding recommendations are included in this draft Annual Action Plan. The scheduled citizen review and comment period for the draft plan is scheduled for April 4, 2022 through May 3, 2022.

On Sunday, April 3, 2022, the City and the Authority plan to advertise a public meeting to discuss the draft Action Annual Plan on April 21st, 2022. The meeting will be conducted virtually via Zoom beginning at 6:00 p.m.

City Council is scheduled to hold a public meeting on Tuesday, May 24, 2022 to consider the final version of the Annual Action Plan. All citizen comments will be responded to and considered for inclusion in the Annual Action Plan.

5. Summary of public comments

No comments received during 12/7/21 public hearing

6. Summary of comments or views not accepted and the reasons for not accepting them

7. Summary

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	City of Newport News, VA	
CDBG Administration	City of Newport News, VA	Department of Development
HOME Administration	City of Newport News, VA	Department of Development

Table 1 – Responsible Agencies

Annual Action Plan Public Contact Information

The City of Newport News
Department of Development
2400 Washington Avenue, 3rd Floor
Newport News, Virginia 23607
(757) 926-8428
<https://www.nnva.gov/664/Publications>

or

Newport News Redevelopment & Housing Authority
Community Development
227 27th Street, P.O. Box 797
Newport News, Virginia 23607
(757) 928-2644
<http://nnrha.com/citizen-participation-process.html>

AP-10 Consultation – 91.100, 91.200(b), 91.215(l)

1. Introduction

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l))

The Annual Action Plan reflected consultation and coordination with many agencies, organizations and citizens. These groups and individuals represent a variety of housing and community development programs and concerns. Significant aspects considered in the plan development process included:

- Development of a timeline projection for activities to occur. The Annual Action Plan for 2022-2023 was developed in partnership between the City of Newport News’ Department of Development and the Newport News Redevelopment and Housing Authority. The City is the lead agency.
- Identification of community stakeholders and key service providers.
- Identification of service providers and matching them with the appropriate section(s) of the plan to review and update.
- Assigning action items to personnel in their area of expertise.

Regarding coordination of public and private entities, the City, during not only the Annual Action Plan update process but on a regular basis is in communication with Newport News Redevelopment and Housing Authority (NNRHA) who is the public and assisted housing provider for Newport News. The Executive Director (ED) of NNRHA is included in City Manager and department director’s meetings and retreats. This allows for the City to reinforce its policy and position on public and assisted housing issues and allows the ED of NNRHA to hear City priorities as they are developed. Additionally, NNRHA staff and City staff have regular communication with one of the Directors of the Community Services Board (CSB), which is the primary agency that stays aware of issues regarding mental health issues and is one of the service agencies that provide intervention for persons with mental and physical disabilities. Both City and NNRHA staff are in regular contact with numerous non-profit service providers through not only The Continuum of Care (CoC) but also as recipients of CDBG funding.

Additionally, the Assistant City Manager, with his involvement in the Greater Virginia Peninsula Mayors and Chairs Commission on Homelessness, convenes the leadership from the CSB and Human Services, on a bimonthly basis, along with regional counterparts and CoC leadership in order to collaborate on service and housing needs, and addressing those gaps through planning and (sometimes) shared resources.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The federally-designated Continuum of Care (CoC) entity on the Peninsula that serves the City of Newport News is called the Greater Virginia Peninsula Homelessness Consortium (GVPHC). It serves as a regional CoC and a resource for the cities of Newport News, Hampton, Poquoson, Williamsburg, as well as the counties of James City and York. Newport News has always been very active in and participates in all activities and matters considered through the GVPHC via staff of the City and staff of NNRHA. The City Assistant City Manager plays an integral part in the effort to address homelessness by his involvement as Chair of the Greater Virginia Peninsula Mayors and Chairs Commission on Homelessness group since 2006, which is also attended by the Director and key staff of the Newport News Department of Human Services. Since 2009, the GVPHC non-profit partners, in conjunction with the City, have adopted a 10-year plan to end homelessness by way of regional commitment and efforts, secured and facilitated a corporate donation to implement a Housing Crisis Hotline with centralized assessment and referrals to community resources, enhance data collection and reporting efforts, and most recently opened a homeless Day Services Center in late 2018. Since April 2020, the GVPHC partners have collaborated closely to receive and distribute over \$9 million dollars in CARES Act relief funds, providing emergency shelter and Emergency Housing Vouchers. Of that total, approximately \$5 million was utilized to assist residents of Newport News to prevent eviction or loss of home, and to provide shelter.

City staff with non-profit and faith-based partners collaborated on several working committees of the CoC in order to accomplish the key activities required in order to receive state and federal funds for housing and services. The City also works with agencies in the GVPHC to determine some of the primary issues of the homeless population and some of the challenges they face. Local City and CDBG funds financially support a winter shelter program – PORT - for approximately 400 unduplicated persons, a facility for the homeless to shower, receive food and clothing as well as connect to services and benefits, and several centers for homeless females and children and persons fleeing domestic violence.

Currently, CoC funding and actions are focused on the following:

- Increasing scattered site Rapid Rehousing units for individuals and families requiring limited financial assistance and support services to obtain self-sufficiency;
- Increasing permanent support housing for the chronically homeless, veterans and persons with mental illnesses;
- Expanding the Coordinated Entry System, which includes matching homeless households with appropriate housing options through the Service Coordination and Assessment Network;
- Fully implementing the responsibilities of the city's Housing Broker Team to align with the CoC's identified needs and gaps.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City does not currently receive ESG funding directly from the federal government, but it does receive them through the Virginia Department of Housing and Community Development (DHCD) by way of grants to service agencies. Consultation with DHCD occurs every year for input into their plan, followed by quarterly meetings to monitor program activities and expenditures. Through funds that the City contributes to The , performance data and system measures are reviewed by CoC members at the Program Monitoring Committee (PMC) meetings. The PMC also helps develop and approve all funding applications. The also produces and presents reports on data collected through HMIS and other research that demonstrates trends in homelessness, gaps in services, and overall system performance. These reports help guide the City in its overall strategic planning for funding allocations and concentrated efforts.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction’s consultations with housing, social service agencies and other entities

Please see Table 2 on the following page.

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Greater Virginia Peninsula Homelessness Consortium (GVPHC)
	Agency/Group/Organization Type	Services-homeless Continuum of Care
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homelessness Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City does not currently receive ESG funding but it has made provisions for administration of a Homeless Management Information System (HMIS). The City contributes funds to The Greater Hampton Roads Homeless Consortium, who provides HMIS Administration for all of Greater Hampton Roads, to provide oversight, training, and support for HMIS. The staff also provides CoC support and technical assistance for all working groups, including the Program Monitoring Committee where project- and system-level performance are reported, and funding applications are developed and approved. The also produces and presents reports on data collected through HMIS and other research that demonstrates trends in homelessness, gaps in services, and overall system performance. These reports help guide the City in its strategic planning for funding allocations and concentrated efforts.

Identify any Agency Types not consulted and provide rationale for not consulting

Agencies that deal with the City of Newport News and its community development programs were consulted either directly or indirectly.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Greater Virginia Peninsula Homelessness Consortium	The Continuum looks at overall needs in the region and available services and tries to obtain and maintain resources to address any gaps.
One City, One Future 2040	Newport News Planning Department	The One City, One Future 2040 is the overall City's comprehensive plan and also looks at the City's priorities and available resources to address.
Analysis of Impediments to Fair Housing Choice	Hampton Roads Community Housing Resource Board	The Analysis looks at potential fair housing issues for the region and for individual cities and tries to address issues via education and information dissemination.
Public Housing Agency Plan	Newport News Redevelopment and Housing Authority	A comprehensive guide to public housing agency (PHA) policies, programs, operations and strategies for meeting local housing needs and goals.
Choice Neighborhood Initiative (CNI)	City of Newport News/NNRHA	CNI plan is part of a revitalization of the target area located within the Southeast Community

Table 3 – Other local / regional / federal planning efforts

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The Citizen Participation Plan contained within the 2020-2024 Consolidated Housing and Community Development Plan for the City of Newport News places great emphasis on the provision of information and involvement of all citizens, and especially low-income residents, in the planning process for both the CDBG and HOME programs.

Annually, open forums are held and specific technical assistance is provided to those wishing to apply for services with a strict adherence to timely provision of information. A copy of the draft Annual Action Plan is made available for review each year at the following sites: Newport News Public Library, Parks and Recreation Centers, the Department of Development at City Hall, and NNRHA administrative offices at 227 27th Street. Additionally, the Annual Action Plan is made available electronically via the City and NNRHA's website which may be accessed by using www.nnva.gov/development-publications and <http://nnrha.com/citizen-participation-process.html>, respectively.

The specific schedule which allows for citizen participation and awareness in developing the budget for Action Plan #3 is as follows:

- | | |
|---|-----------------------------------|
| • Public Hearing with Citizens | December 7, 2021 |
| • CDBG Proposals Due | January 14, 2022 |
| • Review Committee Meeting | February 2, 2022 |
| • Applicant presentations Review Committee | February 10, 2022 |
| • Draft Action Plan 30-Day Public Review | April 4, 2022 through May 3, 2022 |
| • Public Hearing & Presentation - Draft Action Plan | April 21, 2022 |
| • City Council Public Meeting - Plan Approval Consideration | May 24, 2022 |

A summary of any public comments received will be included in the Annual Action Plan following the April 21, 2022 public hearing.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of Response & Attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing 12-7-21	All citizens, particularly low-income persons and residents of economically impacted neighborhoods	22 in Attendance	No comments received	N/A	http://nnrha.com/citizen-participation-process.html https://www.nnva.gov/664/Publications
2	Public Hearing April 21, 2022 at 6:00 p.m.	All citizens, particularly low-income persons and residents of economically impacted neighborhoods				http://nnrha.com/citizen-participation-process.html https://www.nnva.gov/664/Publications

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 3				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Facilities & Improvements Public Services	1,327,413	140,000	0	1,467,413	2,889,760	These funds support the overall goals presented in the Consolidated Plan by facilitating programs including housing rehabilitation loans & grants, business grants and loans, homeless assistance programs, strategic acquisitions and other community development activities.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 3				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	771,200	140,000	0	911,200	2,752,156	HOME funds will be used to address affordable housing needs in the City of Newport News.

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Newport News will make reasonable efforts to leverage financial funds from private, state and local entities to address affordable housing goals. The HOME program requires 25% local match for any HOME funds drawn down. The City will meet its HOME match requirement through eligible non-federal sources as identified in 24CFR 92.220. These sources include but are not limited to: cash contributions from non-federal sources, forbearance of fees, donated real property, on-site and off-site infrastructure, value of donated or voluntary labor or professional services, value of sweat equity, direct cost of supportive services provided to families residing in HOME assisted units, and direct cost of homebuyer counseling services provided to families that acquire properties with HOME funds.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

N/A

Discussion

The Newport News Redevelopment and Housing Authority (NNRHA) participates in the Department of Housing and Urban Development's (HUD) Rental Assistance Demonstration (RAD) Program and has completed the RAD conversions of five (5) properties (458 units) to date. The RAD program is designed to address years of declining operating and capital subsidies which along with long-standing regulations in the public housing programs have contributed to deterioration of public housing stock. The changes will serve to preserve existing public housing projects.

In May 2019, NNRHA received an allocation of low-income housing tax credits to convert Spratley House from an existing public housing property containing a total of 50 apartment units for seniors to HUD's Rental Assistance Demonstration (RAD) program. The new ownership structure keeps the NNRHA Board members as the governing body and will allow for comprehensive renovation of the property. Renovations and upgrades include seal coating of the roof, new DOAS unit, elevator renovations, paving, painting throughout the building, new flooring throughout the building, new energy-efficient water-source heat pumps, renovated kitchens in the units and common area including new cabinets and appliances, and renovated bathrooms. The renovations began in March 2021 and are nearly complete. Residents are expected to return to the property March/April 2022.

The next planned RAD conversion is for Orcutt Townhomes (40 units). The Physical Needs Assessment has been completed, and the Architect is working on initial plans and specs to begin the procurement process. A bid package is expected pending our Virginia Housing Tax Credit application for the highly competitive 9% tax credit award.

A variety of funding sources (including local and state HOME funds, FHA financing, Federal Home Loan Bank monies, NNRHA resources, and public housing funds) will be needed to undertake RAD program planning and the very costly renovations on these projects. The utilization of HOME Program monies, in conjunction with other financing sources, will be used to facilitate the renovations of the public housing complexes in the City of Newport News as is strategically and financially appropriate. This work would be undertaken in connection with HUD's Rental Assistance Demonstration Program (RAD) as a prerequisite to the subsequent conversion of these properties from the public housing program to the more stable funding platform of the Section 8 Program.

Additionally, the City and NNRHA are working collaboratively to undertake and implement the Choice Neighborhood Initiative (CNI) Transformation Plan. The CNI Plan outlines, in detail, the proposed uses of land owned by NNRHA and the City, to develop additional housing options to include replacement housing for the targeted property, Ridley Place.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Housing Preservation & Neighborhood Revitalization	2020	2024	Affordable Housing	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)	Preserve Existing Housing Expand Economic Development Increase the supply of affordable housing Neighborhood Revitalization	CDBG: \$863,831	Homeowner Housing Rehabilitated: 21 Household Housing Units (\$600,000) Buildings Demolished: 12 Buildings (\$100,000) Strategic acquisitions: 2 properties(\$163,831)
2	Expand Economic Development	2020	2024	Non-Housing Community Development	TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)	Expand Economic Development	CDBG: \$90,000	Jobs created/retained: 5 Jobs and new business start-up or expansion

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Homeless Intervention & Special Populations Housing	2020	2024	Homeless Non-Homeless Special Needs	TITLE 36 PLAN	Reduce Homelessness	CDBG: \$85,500	Public service activities other than Low/Moderate Income Housing Benefit: 245 Persons Assisted Homeless Person Overnight Shelter: 500 Persons Assisted Homelessness Prevention: Persons Assisted 750
4	Increase Affordable Housing Units	2020	2024	Affordable Housing	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)	Increase the supply of affordable housing	HOME: \$817,638	Rental units rehabilitated: 32 Household Housing Unit Homeowner Housing Added: 2 Household Housing Unit Homeowner Housing Rehabilitated: 1 Household Housing Unit Direct Financial Assistance to Homebuyers: 10 Households Assisted
5	Increase Community Services Programming	2020	2024	Non-Homeless Special Needs Non-Housing Community Development	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)	Special Needs Services Reduce Homelessness	CDBG: \$51,500	Public service activities other than Low/Moderate Income Housing Benefit: 570 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
6	Enhance Youth Development & Senior Initiatives	2020	2024	Non-Housing Community Development	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)	Youth Development & Senior Initiatives	CDBG: \$78,100	Public service activities other than Low/Moderate Income Housing Benefit: 2718 Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Housing Preservation & Neighborhood Revitalization
	Goal Description	Elimination of dilapidated, unsafe buildings in the City of Newport News. To include strategic acquisitions.
2	Goal Name	Expand Economic Development
	Goal Description	Jobs creation/retention/business assistance
3	Goal Name	Homeless Intervention & Special Populations Housing
	Goal Description	Public Service Activity other than low/moderate housing
4	Goal Name	Increase Affordable Housing Units
	Goal Description	Households assisted with direct financial assistance. Single family homes developed and sold to low income buyers.
5	Goal Name	Increase Community Services Programming
	Goal Description	Funds will be used toward activities that provide services in the community

6	Goal Name	Enhance Youth Development & Senior Initiatives
	Goal Description	Funds provided to organizations to enhance youth development

Projects

AP-35 Projects – 91.220(d)

Introduction

During Action Plan year #2, the City of Newport News will undertake the following projects to implement priorities identified in the Five-Year Consolidated Plan. AP-38 of this Annual Action Plan gives a summary of the specific activities that will be funded during the Funding Year 2022-2023.

*SEE APPENDIX FOR A DETAILED DESCRIPTION AND FUNDING.

Projects

#	Project Name
1	HOME Downpayment Assistance
2	HOMEcare
3	CHDO
4	HOME Administration
5	HOMEVestor II
6	Administration - NNRHA
7	Administration - City of Newport News
8	Codes Clearance
9	Commercial Loan Program Delivery
10	Rehabilitation Program Delivery
11	Special Economic Development Activities - Loan and Grant Programs
12	Rehabilitation and Preservation - Emergency Repair/Open House/Single Family Rehabilitation
13	Transitions Family Violence Services
14	Hampton Roads Community Action Program, Inc. - Fair Housing
15	Hampton Roads Community Action Program, Inc. - Clean Comfort
16	Hampton Roads Community Action Program, Inc. - Housing Counseling
17	Boys & Girls Clubs of the Virginia Peninsula
18	Freedom Outreach Center
19	House of Refuge Worship Center
20	LINK of Hampton Roads
21	Menchville House Ministries
22	Peninsula Agency of Agency
23	Ketchmore Kids
24	Strategic Acquisitions

Table 7 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The allocations in Table 7 align with our goals as outlined on page 2 of this document. The most significant obstacle to addressing the needs of the underserved is that the needs far outweigh the availability of resources. As we planned for program year 2022-2023, we received over \$1.8 million in funding requests vs. the \$1.47 million projected amount budgeted by HUD.

1	Project Name	HOME Down Payment Assistance
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Increase Affordable Housing Units
	Needs Addressed	Increase the supply of affordable housing
	Funding	HOME: \$100,000
	Description	Provide down payment assistance (up to \$10,000) to first-time homebuyers
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	10 Households
	Location Description	City-wide
	Planned Activities	Marketing through Realtors and ongoing Homebuyer interest workshops
2	Project Name	HOMEcare
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization
	Needs Addressed	Preserve Existing Housing
	Funding	HOME: \$25,000
	Description	Low-interest loans/or grants for owner-occupied rehabilitation
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	1 Household
	Location Description	City-wide
	Planned Activities	Provide rehab assistance to owner-occupied units
3	Project Name	CHDO

	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization Increase Affordable Housing Units
	Needs Addressed	Increase the supply of affordable housing Neighborhood Revitalization
	Funding	HOME: \$115,273
	Description	Assists qualified CHDO's with the acquisition, development or sponsorship of affordable housing
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	2 Households
	Location Description	City-wide
	Planned Activities	Develop two (2) Homeownership units
4	Project Name	HOME Administration
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization Increase Affordable Housing Units
	Needs Addressed	Preserve Existing Housing Expand Economic Development Increase the supply of affordable housing
	Funding	HOME: \$93,562
	Description	Provides for HOME program planning, marketing, and monitoring costs
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A

	Planned Activities	Provide efficient administration of all Affordable Housing and Community Development programs
5	Project Name	HOMEvestor II
	Target Area	Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization Increase Affordable Housing Units
	Needs Addressed	Preserve Existing Housing Increase the supply of affordable housing
	Funding	HOME: \$577,365
	Description	Assist developers and owners of rental units with the rehabilitation of affordable units
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	32 rental units
	Location Description	To support the Marshall-Ridley Choice Neighborhood Initiative
	Planned Activities	To be determined.
6	Project Name	Administration - NNRHA
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization Expand Economic Development Homeless Intervention & Special Populations Housing Increase Affordable Housing Units Increase Community Services Programming Enhance Youth Development & Senior Initiatives
	Needs Addressed	Preserve Existing Housing Expand Economic Development Special Needs Services Increase the supply of affordable housing Reduce Homelessness Youth Development & Senior Initiatives Neighborhood Revitalization

	Funding	CDBG: \$260,482
	Description	Oversight, management monitoring and coordination of the Community Development Block Grant (CDBG) Program
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City-wide
	Planned Activities	Oversight, management monitoring and coordination of the Community Development Block Grant (CDBG) Program
	Planned Activities	Oversight, management monitoring and coordination of the Community Development Block Grant (CDBG) Program
7	Project Name	Administration – City of Newport News
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization Expand Economic Development Homeless Intervention & Special Populations Housing Increase Affordable Housing Units Increase Community Services Programming Enhance Youth Development & Senior Initiatives
	Needs Addressed	Preserve Existing Housing Expand Economic Development Special Needs Services Increase the supply of affordable housing Reduce Homelessness Youth Development & Senior Initiatives Neighborhood Revitalization
	Funding	CDBG: \$26,000
	Description	Provide funds to support staff expenses to oversee, plan, monitor, etc., the NNRHA and the overall CDBG Program
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Estimate the number and type of families that will benefit from the proposed activities	N/A

	Location Description	City-wide
	Planned Activities	Provide funds to support staff expenses to oversee, plan, monitor, etc., the NNRHA and the overall CDBG Program
8	Project Name	Codes Clearance
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$100,000
	Description	Demolition and removal of unsafe vacant structures in the Southeast Area of the City of Newport News
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	Provide services to remove approximately 12 unsafe structures
	Location Description	Census Tract #301, 303, 304, 305, 306, 308, 309
	Planned Activities	Elimination of dilapidated unsafe buildings to improve the City's visual appearance, provide vacant lots for new infill housing and reduce opportunities for criminal activities.
9	Project Name	Commercial Loan Program Delivery
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Expand Economic Development
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$22,500
	Description	Funds used to administer the Commercial Loan Program.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	N/A

	Location Description	City-wide
	Planned Activities	Program oversight of Special Economic Development Activities – Loans and Grants
10	Project Name	Rehabilitation Program Delivery
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Expand Economic Development
	Needs Addressed	Expand Economic Development
	Funding	CDBG: \$300,000.00
	Description	Funds will be utilized to administer all CDBG rehabilitation programs.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City-wide
	Planned Activities	Program oversight to administer all CDBG rehabilitation programs.
	Project Name	Special Economic Development Activities - Loan and Grant Programs
11	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Expand Economic Development
	Needs Addressed	Expand Economic Development
	Funding	CDBG: \$67,500
	Description	Newport News Urban Development Action Grant (NNUDAG) - Low interest loans designed to assist new or existing businesses with land and building acquisition, purchase of machinery and equipment, building renovations, and limited working capital. To generate employment and to create and retain jobs for low-moderate income persons which help stimulate economic development and consider grants to businesses.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	5 jobs created/retained or businesses created
	Location Description	City-wide
	Planned Activities	Facilitate and improve economic viability of small commercial or industrial business.
12	Project Name	Rehabilitation and Preservation - Emergency Repair/Open House/Single Family Rehabilitation
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization
	Needs Addressed	Preserve Existing Housing
	Funding	CDBG: \$300,000
	Description	Emergency home repair and open house (mobility) assistance to homeowners up to \$12,000 (16 total units). Single family rehab projects not to exceed \$25,000 (5 total units). Approximately 21 homeowners will receive funding for various repair/rehab needs.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	21 Homeowners
	Location Description	Funds to be used for the CDBG Residential Rehabilitation and Preservation Program will be used to assist existing homeowners with needed repairs, rehabilitation, and reconstruction of owner-occupied structures. Of this funding, the goal is to allocate \$150,000 to projects within the CNI planning area, \$150,000 to projects citywide.
	Planned Activities	Preserve affordable housing stock by assisting homeowners with repairs
13	Project Name	Transitions Family Violence Services
	Target Area	City-Wide
	Goals Supported	Homeless Intervention & Special Populations Housing
	Needs Addressed	Reduce Homelessness

	Funding	CDBG: \$40,000
	Description	Funds will be provided for operating support (salaries) to assist adult/child victims of domestic violence, and those experiencing homelessness.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	450 Persons assisted
	Location Description	Location suppressed because of the nature of the activity.
	Planned Activities	Improve and enhance community services to lower-income residents.
14	Project Name	Hampton Roads Community Action Program, Inc. - Fair Housing
	Target Area	TITLE 36 PLAN
	Goals Supported	Increase Affordable Housing Units Increase Community Services Programming
	Needs Addressed	Preserve Existing Housing Increase the supply of affordable housing
	Funding	CDBG: \$7,000
	Description	Services to ensure fair housing practices are being implemented in the City of Newport News. This service is being provided through a contract with the Hampton Roads Community Action Program, Inc.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	200 Persons
	Location Description	N/A
	Planned Activities	Promote fair housing practices throughout the City.
15	Project Name	Hampton Roads Community Action Program, Inc. - Clean Comfort
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI) City-Wide
	Goals Supported	Homeless Intervention & Special Populations Housing

	Needs Addressed	Special Needs Services
	Funding	CDBG: \$20,500
	Description	Funds to provide supportive services for the homeless population (showering facilities, clean clothing and referral services.) Approximately 245 persons to be served.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	245 Persons to be assisted
	Location Description	Four Oaks Day Service Center, 7401 Warwick Blvd., Newport News, VA 23607
	Planned Activities	Provide a place for the homeless to feel safe, to receive a hot shower and a clean change of clothing.
16	Project Name	Hampton Roads Community Action Program, Inc. - Housing Counseling
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization Increase Affordable Housing Units Increase Community Services Programming
	Needs Addressed	Reduce Homelessness Neighborhood Revitalization
	Funding	CDBG: \$21,500
	Description	To provide housing counseling services to homeowners and prospective homeowners. This service is being provided through a contract with the Hampton Roads Community Action Program, Inc.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	200 Households to be assisted
	Location Description	329 Maple Avenue, Newport News, VA 23607

	Planned Activities	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
17	Project Name	Boys & Girls Clubs of the Virginia Peninsula
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Enhance Youth Development & Senior Initiatives
	Needs Addressed	Youth Development & Senior Initiatives
	Funding	CDBG: \$68,100
	Description	Funds provided to assist this non-profit organization with operating expenses (salaries for the Marshall Courts site and utilities at other sites.)
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	2,700 Persons assisted (Youth)
	Location Description	Marshall Courts, Hampton Avenue, Aqueduct
	Planned Activities	Provide eligible educational and recreational programs to low-income youth in the City of Newport News.
18	Project Name	Freedom Outreach Center
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Increase Community Services Programming
	Needs Addressed	Special Needs Services
	Funding	CDBG: \$15,000
	Description	Provide operational costs for services by a neighborhood volunteer outreach center providing services to former inmates and young adults exhibiting the potential for entry and/or re-entry into the criminal justice system to include youth, adults and families.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	350 Persons to be assisted
	Location Description	1705 Jefferson Avenue, Newport News, VA 23607
	Planned Activities	Non-profit serving unemployed, underemployed and those with significant employment barriers.
19	Project Name	House of Refuge Worship
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Enhance Youth Development & Senior Initiatives
	Needs Addressed	Youth Development & Senior Initiatives
	Funding	CDBG: \$5,000
	Description	To provide financial support for low to mod income families with more than one child to attend summer camp.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	6 Persons to be assisted
	Location Description	Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Planned Activities	To provide funds (salaries) to assist this nonprofit with education, economic development, crime reduction, and family financial literacy programs.
20	Project Name	LINK of Hampton Roads
	Target Area	City-Wide
	Goals Supported	Homeless Intervention & Special Populations Housing
	Needs Addressed	Special Needs Services
	Funding	CDBG: \$20,000
	Description	Funds to provide operating expenses (salaries) to assist LINK of Hampton Roads, a non-profit organization, provide shelter and food services to homeless people from November 2022 to March 2023.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	500 Persons to be assisted
	Location Description	City-Wide
	Planned Activities	Operation of winter shelter for homeless individuals city-wide.
21	Project Name	Menchville House Ministries
	Target Area	Denbigh-Warwick Area Plan
	Goals Supported	Homeless Intervention & Special Populations Housing
	Needs Addressed	Reduce Homelessness
	Funding	CDBG: \$10,000
	Description	Funds to assist the non-profit organization with operating funds (salaries) for a facility to be utilized as a shelter providing housing to 300 adults and children in crisis situations.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	300 Persons to be assisted
	Location Description	13658 Warwick Blvd, Newport News, VA 23602
	Planned Activities	Provide shelter for homeless individuals and families in crisis situations.
22	Project Name	Peninsula Agency of Agency
	Target Area	City-Wide
	Goals Supported	Increase Community Services Programming
	Needs Addressed	Special Needs Services
	Funding	CDBG: \$15,000
	Description	Funds to assist this non-profit agency with operating funds for their Meals on Wheels Program.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	20 Persons to be assisted (Seniors)

	Location Description	City-wide
	Planned Activities	Meals on Wheels program for homebound citizens in five (5) Newport News income-based housing communities.
23	Project Name	Strategic Acquisitions (includes Related Program Delivery Costs)
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN Marshall-Ridley Choice Neighborhood Initiative (CNI)
	Goals Supported	Housing Preservation & Neighborhood Revitalization
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$163,831 (\$32,766 represents program delivery costs)
	Description	To fund strategic acquisitions primarily in the southeast community
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	2 property acquisitions
	Location Description	Southeast Community of Newport News
	Planned Activities	Strategic Acquisitions
24	Project Name	Ketchmore Kids
	Target Area	City-Wide
	Goals Supported	Enhance Youth Development & Senior Initiatives
	Needs Addressed	Youth Development & Senior Initiatives
	Funding	CDBG: \$5,000
	Description	Gang violence prevention and conflict resolution program for at-risk, low-income youth
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	A minimum of 12 youth aged 10 – 19 years old, drawn at/risk/high risk families in the South Precinct area of Newport News, an area with the highest homicide rate in the city, as documented on the city's website.
	Location Description	City-Wide
	Planned Activities	Gang violence prevention and conflict resolution program for at-risk, low-income youth

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

N/A

Geographic Distribution

Target Area	Percentage of Funds
NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN	50
TITLE 36 PLAN	50
CNI	

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Originally adopted in 2000, the NRSA plan was developed in accordance with HUD requirements and in consultation with community stakeholders to identify a contiguous area consisting primarily of low-income residential developments. The NRSA plan encompasses the Southeast Community Redevelopment area and targeted adjacent blocks.

The CNI area overlaps with some of the NRSA areas.

A copy of the Neighborhood Revitalization Strategy Area Plan was included in Appendix E of the City's 2020-2024 Consolidated Plan.

Opportunity Zones are a new revitalization tool resulting from the Federal Tax Cuts and Jobs Act of 2017. The Zones will allow investors to receive tax benefits on currently unrealized capital gains by investing those gains in census tracts designated as Opportunity Zones. The City will be open to allowing this new revitalization tool to be utilized with other funding options to realize revitalization goals in targeted areas.

Discussion

N/A

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	1,495
Non-Homeless	3488
Special-Needs	0
Total	4,983

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental/Down Payment Assistance	4
The Production of New Units	2
Rehab of Existing Units	54
Acquisition of Existing Units	2
Total	62

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

AP-60 Public Housing – 91.220(h)

Introduction

Actions planned during the next year to address the needs to public housing

Each year NNRHA is required to submit a Public Housing Agency (PHA) Plan to HUD. The PHA Plan is a comprehensive guide to public housing agency policies, programs, operations, and strategies for meeting local housing needs and goals. Physical needs assessments for the properties are performed and used to enable the Authority to better assess the capital needs of its portfolio and assist in the capital planning of public housing renovations. As earlier noted, because of reduced capital funding by HUD, these funds are inadequate in addressing the backlog of deferred maintenance.

Over the past several years, NNRHA has been focusing on repositioning some of its public housing to preserve and develop needed affordable housing units. As noted earlier in this Plan, NNRHA has already converted 458 of its public housing inventory under HUD's Rental Assistance Demonstration Program.

Assuming level capital improvement funding, the Authority has continued ongoing renovations of residential units at Marshall Courts. Marshall Courts Phase VI is the current phase of renovation activity which includes six (6) buildings with two apartments in each building. The comprehensive improvements include new roofing, exterior siding, new windows and exterior doors, new lighting (interior and exterior), the construction of new porches, replacement of HVAC equipment. Interior renovations include new kitchen cabinets and appliances, new flooring throughout the units, and renovated bathrooms. The units undergoing renovations must be vacant in order to perform the work.

NNRHA is initiating plans to demolish eight-eight (88) units at Marshall Courts due to functional obsolescence. If approved, NNRHA will utilize vacant land for storm water management requirements and develop single-family homes along Madison Avenue. In addition, NNRHA will apply for Tenant Protection Vouchers for the tenants. Marshall Courts tenants have been notified of these plans. Up to eight7 eight (88) of the remaining units are under evaluation for demolition/disposition.

Staff from the HUD Richmond Field Office will be working with the Agency to explore repositioning possibilities of the remaining public housing inventory. Also, the Virginia Housing (VH), the State's housing finance agency, has begun collecting information to understand the current status of the public housing inventory in Virginia to prioritize and assist housing authorities to find viable solutions for its housing portfolio.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Authority encourages public housing residents to become more engaged in activities leading to homeownership by sponsoring workshops with concentrations in money management, job training, financial literacy, personal financial planning and self-sufficiency. Also, through community partnerships,

the Authority works with state and local homeownership agencies to provide public housing residents with resources needed in understanding the homeownership process such as mortgage lending and preparing for the responsibilities of homeownership.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City of Newport News hosts a large Day Services Center called Four Oaks that provides access to a variety of basic services and housing options daily from 7 am to 5 pm for households which are at-risk of or experiencing homelessness. Additionally, the City continues to chair the Commission on Homelessness, which is made up of representatives from all six jurisdictions of the Greater Virginia Peninsula. Through this collaborative leadership, guidance is provided that affects local policies and efforts to assist service provider agencies to both prevent and end homelessness. Primary areas identified as vital needs are additional affordable housing units, shelter assistance for homeless victims of domestic violence and for those with special needs. The City will continue to support these needs through the CDBG and HOME funds during the current program year.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Outreach and assessment are provided in several ways across the City. The Hampton-Newport News Community Services Board hosts an outreach team for persons experiencing homelessness with mental health and related issues. This team conducts street outreach, provides food and basic needs, along with case management to link unsheltered individuals to housing, healthcare, and benefits.

The Greater Hampton Roads Housing Crisis Hotline was established in 2013 to provide a centralized site for intake and accessing community resources for all with a housing need. Their main focus is to divert families from homelessness whenever possible, locate shelter and other housing needs. The Hotline is the central point of contact to hundreds of public and privately funded resources throughout Hampton Roads.

For the past several years, the GVPHC funding collaborative secured an outreach position to engage households in emergency shelters, including winter shelters, and ensure they are assessed and included in the Service Coordination and Assessment Network meetings with all other homeless service provider agencies. In late 2021, the position moved from being housed in Hampton to the Four Oaks Day Center.

Within the city, the Four Oaks Day Services Center is open daily and provides a safe, centralized location for homeless individuals and families to access a variety of services and connect to housing opportunities through screening and assessment. Within the facility, each household can obtain basic services, such as showers, laundry, food, and transportation. Additionally, community organizations are co-located in the center and accessible for a large array of services, including case management and housing options.

Living Interfaith Network of Hampton Roads, Inc. (LINK) is a faith-based, non-profit, volunteer supported organization which provides direct service and advocacy to the homeless and underserved individuals and families including: 1) the terminally ill, 2) physically and mentally disabled, 3) HIV/AIDS infected/affected, 4) elderly and 5) persons living in poverty. This agency has day services as well as a walk-up seasonal emergency shelter.

The Foodbank of the Virginia Peninsula also collaborates with dozens of providers across the region to distribute food, minimizes hunger, promote nutrition and self-reliance through education. Some food pantries also provide homeless outreach and intake/assessment services that link with other services and housing.

Addressing the emergency shelter and transitional housing needs of homeless persons

Emergency shelters received funding from the Virginia Department of Housing and Community Development. Since April 2020, over \$1.2 million additional funds related to COVID relief have also been expended to safely house unsheltered homeless households in hotels and shelters during the pandemic. CDBG funds are also used to maintain the existing level of emergency homeless services for families. Initiatives include the Transitions Family Violence Services Shelter, LINK's PORT (winter shelter) program and Menchville House (family shelter). Such assistance is provided in order to maintain current levels and to avoid the creation of new service gaps.

Whenever possible, the network of non-profits serving special needs populations will be supported and utilized to provide the necessary services to the targeted groups. These non-profit organizations include Transitions Family Violence Services, Hampton-Newport News Community Services Board (H-NNCSB) and the LGBT Life Center. Many needs are addressed through CoC's supportive housing grant funding, which is awarded to non-profit agencies on an annual basis from HUD.

CDBG funds assist a volunteer temporary sheltering program called PORT (People Offering Resources Together), which is supported by area churches and administered by LINK. These various programs provide the initial service components to homeless families and individuals. CDBG funds will again be provided to Menchville House, a non-profit homeless provider, to assist with their Menchville House Group Home. Menchville House provides transitional housing to women and children in crisis/homeless situations.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The GVPHC has long focused project funding on increasing permanent supported housing for people who are chronically homeless. Since 2012, the numbers of chronically homeless individuals and families

have decreased by 80%: from 157 individuals in 2012 to 31 in 2021, and from 5 families to only 1 family identified in 2021. All new HUD resources have been allocated to projects serving this difficult to serve population while state funds have been focused on preventing homelessness, maintaining Emergency Shelter operations, increasing Rapid Rehousing units, and establishing Outreach and Coordinated Assessment to formalize engagement and intake processes. Additionally, the length of time persons have experienced homelessness with GVPHC providers has decreased from 92 days to 69 days in the past three years. However, due to the eviction moratorium and other pandemic-related housing situations, there is an expectation that this may increase in the next reporting period.

Virginia was the first state in the nation to functionally end Veteran's homelessness, by successfully implemented a coordinated effort among all homeless service providers to provide intake, assessment, and rapid housing placements. This initiative continues through the maintaining of VASH vouchers throughout the region, and the additional resources of the Support Services for Veterans Families program managed by the Hampton Roads Community Action Program. The NNRHA administers a total of 54 VASH vouchers for homeless Veterans. The VA also maintains an office with intake hours within the Four Oaks Day Service Center for homeless veterans to access services and housing quickly.

The GVPHC providers have worked diligently since 2008 to establish an effective system for identifying, assessment and placing all homeless individuals and families into housing units as quickly as possible through the SCAAN meetings. All service providers with governmental funds are required to attend this and accept referrals through this effort so that there is a transparent process, shared resources, and complete data in place to support this best practice. Added bonuses of this effort are the reduction and elimination of many barriers into housing and services that households previously encountered. There are more standardized eligibility criteria into housing as well as no more separation of families due to age or gender, no testing for substance use, and no requirements to have income at program entry. Another bonus is that case management services are more robust as providers discuss the most difficult and vulnerable households to find solutions for their stabilization. These shared experiences have established a much better understanding around methods that are successful, as well as the length of services that are realistic. The providers also share information around affordable housing units that are available in the community and engage existing and new landlords in an annual event to increase the inventory of affordable options.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

There are several initiatives in place to assist at-risk households to prevent their loss of housing and incurring the additional costs and burdens of homelessness. Targeted state prevention funding is now utilized for those most in need, including the very-low income and other populations that are prioritized

in the community. Additional funding was secured by the state and federal government in response to COVID to present the loss of rental and owned housing.

The Housing Broker Team of the NNDHS is co-located within the Four Oaks Day Center and offers prevention services in the way of case management and housing options. They assist over 100 households each year to find housing, employment, necessary medical care, and stabilization services.

Data from the HMIS database is utilized to guide the planning for the use of prevention funding. Diversion practices are in place at the Housing Crisis Hotline and at service provider agencies to find alternative resources for housing and support for households who seek assistance. The State of Virginia is implementing Eviction Prevention activities and enacting new legislation to improve current practices in place that provides extended time and supports for repayment plans, thereby avoiding evictions and homelessness.

System performance measures that are collected and reported annually to HUD also include those who are returning to homelessness within 12 and 24 months. This data is reviewed by the GVPHC service providers to determine reasons for this and how better to target resources to avoid returns to homelessness. Often, those returning to homelessness are prioritized for more intensive case management and a different housing intervention.

Efforts are underway to update the priorities within the regional Plan to End Homelessness after achieving many of the goals – including establishing the Day Services Center, Coordinated Entry, and the expansion of permanent supportive and rapid rehousing. The plan addresses the full spectrum of services available to the homeless and identifies the gaps in an effort to move them into the mainstream of community life. The City and NNRHA play an active role in the GVPHC leadership and Mayors and Chairs Commission on Homelessness.

Discussion

The City of Newport News is committed to the action items within the Ten-Year Plan to End Homelessness. Through its continued leadership of the six regional jurisdictions participating in the Mayors and Chairs Commission on Homelessness, and its participation in the regional Greater Virginia Peninsula Homelessness Consortium, the City of Newport News will focus during the next Action Year on the following Ten-Year Plan Action items:

- Expansion of permanent supported housing units for chronically homeless individuals and families through support of applications to the new Virginia's Permanent Supportive Housing (PSH) fund and Housing Trust Fund available through DHCD.
- Establishment of a regional Coordinated Prevention Resource Team – bringing together entities and organizations with existing prevention funds, to develop a more coordinated strategy for homeless prevention while using the lessons learned from resources and partners.
- Expansion of the regional SSI/SSDI Outreach, Access, and Recovery (SOAR) Team.

- Expansion of efforts with the Virginia Correctional Re-Entry Councils to address the coordination of discharge policies and practices from correctional facilities and expand housing options for those discharged.
- Refinement of the responsibilities of the Housing Broker Team to align with needs and gaps identified by the Continuum of Care and Services Coordination and Assessment Network.
- Develop a supportive housing plan for families with children in the child welfare system or youth aging out of foster care with behavioral health conditions through the 1Roof – Keeping Families Together Initiative to reduce homelessness through effective and targeted housing and support services in collaboration with the Hampton-Newport News Community Services Board, the Newport News Department of Human Services, and the Newport News Redevelopment and Housing Authority.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Actions are planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City of Newport News will continue to address the barriers of affordable housing in Funding Year 2022-2023.

The City and NNRHA will continue its efforts to affirmatively further fair-housing by ongoing participation in the Hampton Roads Community Housing Resource Board (HRCHRB). The seven entitlement cities in Hampton Roads have worked collectively and individually over the past several years to eliminate potential impediments to fair-housing choice and this will continue in the upcoming fiscal year. The HRCHRB has been in discussions over the last few years on facilitating the preparation of a regional document or an update to the existing Analysis of Impediments to Fair Housing Choice. A timelier update was prevented since HUD stopped the Assessment of Fair Housing initiative and issued interim guidance and notices that had direct impact on this component of the consolidated planning process. The group is open to preparation of a regional document but felt it most prudent to wait to allow HUD to determine what such a document should encompass specifically since the HUD administration has changed. The City will review and modify, if necessary, the findings included in the existing Analysis of Impediments (AI) to Fair Housing Choice as an interim measure by considering any citizen and stakeholder input and incidences from the Fair Housing Office. The City and NNRHA are collaboratively undertaking a local AI to be in place until the HRCHRB determines if a regional AI will be prepared.

The City will continue its efforts to develop specific actions to eliminate barriers to affordable housing. These include amendments to long standing zoning ordinances that will allow for development of 25-foot lots in Neighborhood Conservation Districts, reduction in minimum requirements for Planned Residential Development and revisions to setback requirements that have a direct impact in encouraging land use and redevelopment efforts geared towards affordable homeownership.

Financial barriers to purchasing affordable housing remain as a result of the inability to obtain financing and to meet the down payment required by mortgage lenders. Many low-income families have excessive debt, deficient credit history, a housing cost burden, and insufficient savings for a down payment. The City will address this barrier by continuing to provide down payment assistance to eligible purchasers in the City of Newport News and support homebuyer education and support programs.

Financial barriers exist for homeowners who cannot afford to rehabilitate their homes when they are not safe or livable environments. Often when these deficiencies are not addressed, the issues compound and the household cannot maintain ownership of their homes. The City will provide housing repair financing to homeowners who earn below 80% of the AMI. This assistance is provided through a combination of grants, deferred payment loans, and low interest loans.

NNRHA will continue in the upcoming funding year with the development of additional new single-family homeownership units in a style that is consistent with the historic context of the Southeast community and that are developed in a way that increases the affordability and sustainability of the unit. New house designs mirror the character of existing neighborhood houses while providing more modern interior features and energy efficient construction and appliances for sustainability.

AP-85 Other Actions – 91.220(k)

Introduction:

Newport News recognizes that ongoing efforts to meet the affordable housing industry’s mission, as defined by HUD, to provide safe, decent, and affordable housing can only be achieved through the culmination of innovative ideas and strategies that are put to action.

The housing and community development needs assessment that is a part of the Consolidated Plan provides a basis for identifying obstacles to meeting underserved needs in the community. Many of these obstacles were also identified in the stakeholder meetings that were part of the consolidated planning process. The following are challenges for the City of Newport News in meeting underserved needs identified in the Plan.

Affordable Housing:

- Increased demand creating low inventory in the housing market
- Increased demand for rental housing
- High demand creates upward pressure on rental housing, thus making few units “affordable”
- Lower-income households with less owner and rental housing options
- Housing conditions, especially for rental stock, needing improvement

Economy:

- Economic downturn
- Poverty rising even before downturn
- Affordable housing market at full capacity
- Limited access to transportation
- Wage growth stagnant for years

Services:

- Neighborhood property conditions and crime/safety issues
- Increasing demand for housing and services from growing senior population
- Multiple obstacles and barriers facing people in poverty

Resources:

- Decline in resources from US Department of Housing and Urban Development as well as local and state funding
- The objectives included in the City Strategic Plan are intended to help overcome these obstacles to the extent possible with limited resources.

Actions planned to address obstacles to meeting underserved needs

The primary obstacle to meeting underserved needs in Newport News is a lack of adequate funding. The City will continue efforts to evaluate its administration of CDBG funds in order to meet its affordable housing and community and economic development needs. The City will continue to work collaboratively with NNRHA so that nonprofit entities and businesses will be able to receive grants and/or loans for activities that are allowed under the federal guidelines and best address the needs of the local community. Subject to future funding availability, the City will continue to fund activities that

improve and expand the existing housing stock as well as working with developers that offer new affordable housing units for low-income households.

Actions planned to foster and maintain affordable housing

The City plans to foster and maintain affordable housing for Newport News residents by continuing to fund activities for homebuyer assistance and housing rehabilitation. The First Time Homebuyer Program makes the home more affordable to low and moderate income residents by assisting with down payment and closing expense. The purpose of housing rehabilitation programs administered by NNRHA is to assist low-income property owners with repairs to meet their needs for safe and decent housing. Rehabilitation is intended to enhance, improve, and preserve neighborhoods. The City will continue to facilitate multi-family development projects. The City and NNRHA accept funding applications on an ongoing basis for the development and rehabilitation of affordable housing.

The City not only continues to foster and maintain affordable housing choices but also works to affirmatively further fair housing choice. The City continues to be a part of a regional effort, the Hampton Roads Community Housing Resource Board, which works to build awareness and educate the region as a whole on making various housing choices available to all citizens.

Actions planned to reduce lead-based paint hazards

It is the City's ongoing practice that paint hazards are given high priority and addressed in all residential rehabilitation projects undertaken with federal funding and constructed prior to 1978. Consistent with HUD's lead-based paint regulation 24 CFR 35, NNRHA has policies and procedures in place for housing rehabilitation programs and requires the use of lead safe work practices aimed at lead poisoning prevention. These policies apply to contractors performing renovation, repair and painting to projects that disturb lead based paint in properties constructed prior to 1978. Such companies must hold the appropriate licensing from DPOR and/or EPA certifications required for the level of work to be performed and must follow specific work practices to prevent lead contamination.

A lead based paint inspection and/or risk assessment is performed on all pre-1978 properties purchased and rehabilitated under the Neighborhood Stabilization, HOME and CDBG programs (administered by NNRHA). Lead-based paint hazards are mitigated through paint stabilization and abatement measures following Environmental Protection Agency (EPA) guidelines and lead safe repair work practices.

Actions planned to reduce the number of poverty-level families

In order to reduce the number of poverty level families in Newport News, the City and NNRHA periodically review alternatives in available assistance. Such initiatives include small business loans, commercial infrastructure development, community safety initiatives, and programs to economically empower public housing residents. The Choice Neighborhoods Initiative (CNI), as mentioned earlier in this report, will focus on improving and expanding services, expanding learning opportunities, creating pathways to jobs, and strengthening families.

Newport News and the Economic Development Authority were awarded a \$480,000 Industrial Revitalization Fund grant in support of the rehabilitation of 2506 Jefferson Avenue for a co-working space which was identified as a Critical Community Improvement through the Choice Neighborhood Initiative. The co-working space, which became operational in June of 2021 and is a location where small businesses and entrepreneurs can have office space or a dedicated desk, obtain technical assistance,

attend business management workshops, and receive expert advice on various topics including business planning, industry research, accounting, and capital sources.

The Newport News Urban Development Action Grant (NNUDAG) commercial loan program has continued to be marketed to assist businesses with low interest loans for existing businesses and new start-ups. One objective of this program is the creation of new jobs held by individuals from a low –to – moderate income household.

In addition, the City will continue to actively market a Microloan Program created to fund struggling smaller businesses which will aid in stabilization and generation of local job opportunities. Reducing unemployment through job creation is a contributing factor that will aid in eliminating poverty in the Southeast Community. It is anticipated most Microloan recipients will be lower income. The City is also working on a micro-enterprise grant program to help micro-businesses and entrepreneurs stabilize or establish a business that will create an income source. This was launched in the second half of Program Year 2021-22.

The Enterprise Zone program in the southern part of the City continues to spur growth by assisting existing businesses to more easily expand under economic incentives afforded through the Enterprise Zone. This ongoing program allows the City to assist new and existing businesses in the area and to create additional jobs for low- and moderate-income people. The common objective in all zones is job creation for low- and moderate-income people.

NNRHA operates the Family Investment Center (FIC) to serve the educational and vocational needs of public housing residents. This facility includes a modern computer training facility to provide employment skills for public housing residents. Also, the NNRHA's Family Self-Sufficiency (FSS) program has actively promoted independence for Housing Choice Voucher clients. Participants in the FSS program receive escrowed funds in lieu of rent increases, which can ultimately be used to purchase a home or toward educational expenses.

Additionally, the Hampton Roads Community Action Program, Inc. continues to have an employment assistance program along with other nonprofit organizations in the majority low-income area of the City.

Actions planned to develop institutional structure

In an effort to accomplish the goals set forth in the 5-Year Consolidated Plan, it is important for the City to include the broader community. As such, the Mayors and Chairs Commission's focus on regional homelessness has been in collaboration with several cities and various private companies. This partnership has allowed needed financial resources to be pulled together in regional / multi-jurisdictional collaboration to address some of the ongoing issues of homelessness.

Actions planned to enhance coordination between public and private housing and social service agencies

To enhance coordination between public and private housing and social service agencies, the City works closely with approximately 10 sub-recipient agencies including those listed in the proposed projects summary, as well as agencies funded by the City's Community Support Agency Grant Program. These grants are incentives designed to foster new services or expand existing services in the city. A goal of the process is to encourage community/local/citizen support for programs so city funds can be replaced

with funds from other sources. This will allow city funds to be directed toward new programs in the future.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	\$0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	\$0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	2020, 2021, 2022

**HOME Investment Partnership Program (HOME)
Reference 24 CFR 91.220(l)(2)**

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

Other forms of investment being used beyond those identified in Section 92.205 are private lenders, Virginia Housing (formerly VHDA) Community Homeownership Revitalization program as well as local funds.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City of Newport News uses recapture provisions in all HOME mortgages and liens. Assistance is provided as a grant, soft second, deferred payment and/or zero interest loans. The recapture guidelines are located in Appendix H. **These guidelines are subject to review and approval by HUD.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City has applied affordability periods consistent with HUD regulation 24 CFR 92.254(a)(4):

- Amount of HOME assistance: \$1,000 to \$14,999 (5-year affordability period)
 - Amount of HOME assistance: \$15,000 to \$40,000 (10-year affordability period)
 - Amount of HOME assistance: Amounts over \$40,000 (15-year affordability period)
1. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

There are no plans during the upcoming year to refinance existing debt secured by multifamily housing.

Attachments

None