

Consolidated Plan for Housing and Community Development Annual Action Plan

**The City of Newport News Department of
Development
2400 Washington Avenue
Newport News, VA 23607**



Program Year 2019—2020

**Newport News Redevelopment and Housing
Authority
Community Development**

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Newport News received block grant funds from the U.S. Department of Housing and Urban Development (HUD) to help address housing and community development needs. These grant funds include the Community Development Block Grant (CDBG) and HOME Investment Partnerships Program. (HOME).

HUD requires that the City complete a five-year strategic plan called the Consolidated Plan for Housing and Community Development (Consolidated Plan). The City's Consolidated Plan Covers federal Fiscal years 2015 – 2019 and describes priorities and multiyear strategic goals based on an assessment of housing and community development needs, an analysis of housing and economic market conditions and available resources. This document, the 2019 Annual Action Plan, is the fifth and final action plan in the Consolidated Plan cycle.

The Annual Action Plan for the period July 1, 2019 to June 30, 2020 described herein reflects proposed activities in the fifth program year of the 2015-2019 Consolidated Plan. The following information details projects proposed to be undertaken in the City of Newport News with Community Development Block Grant (CDBG) and Home Investment Partnership Program (HOME) entitlement funds awarded from HUD.

The City of Newport News' allocations for CDBG and HOME are listed below. These entitlement amounts are supplemented by projected program income.

Please note: In the event that Community Development Block Grant (CDBG) and/or HOME funded programs receive an increase in unanticipated program income during the year, the following program activities will utilize the additional funds.

CDBG –Acquisition, Demolition and Public Services, Public Facilities & Improvements, and Administration

HOME – HOMEvestor Program, Administration and Community Housing Development Organization (CHDO)

City of Newport News Allocations for CDBG and HOME

CDBG

Entitlement Allocation	\$1,259,514
Projected Program Income FY19	\$225,000
Total Program Budget for FY19	\$1,484,514

HOME

Entitlement Allocation	\$714,010
Projected Program Income	\$190,000
Total Program Budget for FY19	\$904,010

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The Annual Action Plan for the period July 1, 2019 to June 30, 2020 continues the goals of the Five-Year Consolidated Plan which focused on providing safe, decent and affordable housing and creating economic opportunities for citizens of Newport News. The goals and objectives of the Annual Action Plan, as formulated by the Five-Year Consolidated Plan, are summarized below:

Goal 1: Housing Preservation and Neighborhood Revitalization – Housing preservation and neighborhood revitalization priorities consist of the elimination of slums and blight, codes enforcement, the acquisition and rehabilitation of properties, owner-occupied housing rehabilitation and development activities

Goal 2: Expand Economic Development - Economic development activities consisting of loans and grants to establish and strengthen businesses in the City thereby generating jobs

Goal 3: Homeless Intervention and Special Populations Housing - CDBG funds will continue to support certain homeless intervention programs over the next five years identified as high priorities in the Consolidated Plan

Goal 4: Increase Affordable Housing Units - Promote homeownership opportunities and the retention of owner-occupied housing units; Development of Affordable Rental Units

Goal 5: To Reduce Homelessness - Increase community services programming

Goal 6: Enhance Youth Development - Increase youth enrichment programming

Anticipated outcomes over the next year in support of the Five-Year Consolidated Plan are as follows:

- Continue to fund activities for the elimination of slums and blight through codes enforcement and acquisition of unsafe structures
- Acquisition and rehabilitation of owner-occupied housing and rental development
- Expand economic development activities to establish and strengthen businesses in the City thereby generating jobs
- Continue to support certain homeless intervention programs
- Increase affordable rental and homeownership housing opportunities
- Continue to fund community service programs such as meals assistance, crisis intervention, alternative education and recreation for youth and transitional shelter for victims of physical abuse

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Newport News's evaluation of past performance has been in the fiscal year 2017 - 2018 Consolidated Annual Performance and Evaluation Report (CAPER). The document states the objectives and expected outcomes identified in the Consolidated Plan and include an evaluation of past performance. This document can be found on the Newport News Redevelopment and Housing Authority website at <https://www.nnrha.com/citizen-participation-process.html>

In summary:

- 91.41 % of the locality's expenditures for 2017-2018 for the CDBG Program were used for low and moderate income beneficiaries.
- Program activities were undertaken in a timely manner as reported by HUD in its timeliness report dated May 2, 2018.
- 15 % of the locality's CDBG allocation was used for public service activities.
- 60.90% of the City's HOME funds were disbursed for either the development or the preservation of affordable rental units.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City follows the Citizen Participation Plan outlined in the Consolidated Plan. Many approaches used help to foster open, transparent citizen participation when developing strategic program outcomes and associated Action Plans.

In November 2018, the City of Newport News advertised a notice in the Daily Press, public libraries, and public housing communities for a public meeting to allow citizens the opportunity to review program performance. They were also given the opportunity to identify housing needs and to offer their views regarding the use of CDBG and HOME funds for the upcoming year. The notices were also posted on the City and the Newport News Redevelopment and Housing Authority's (NNRHA) websites, throughout various City libraries and other departments and in all of the Authority's public housing communities.

The City and NNRHA held a citizen participation meeting Tuesday, December 6, 2018 at Downing-Gross Cultural Arts Center to discuss the Consolidated Housing and Community Development funds for fiscal year 2019-2020.

The notice also advertised that the City would be accepting funding requests for the upcoming program year. City staff provided technical assistance to prospective applicants wishing to apply for funding during the meeting as well as contact information should the applicant(s) need further assistance. Application proposals were due on Monday, January 14, 2019.

The City received eighteen (18) applications requesting funding from the 2019-2020 CDBG allocation. On February 6, 2019, the CDBG Application Review Committee held an open meeting in City Council chambers to allow each applicant the opportunity to give a presentation on the proposal(s). Committee funding recommendations are included in this draft Annual Action Plan. The citizen review and comment period for the draft plan is from Monday, April 22, 2019 through Tuesday, May 21, 2019.

On Sunday, April 21, 2019, the City and the Authority advertised to hold a public meeting to discuss the draft plan on May 2, 2019 at Downing-Gross Cultural Arts Center at 6:00 p.m.

City Council also held a public meeting on Tuesday, May 28, 2019 to consider the final version of the plan. All citizen comments will be considered for inclusion in the Plan.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

6. Summary of comments or views not accepted and the reasons for not accepting them

The City did not receive any citizen comment with respect to the priorities identified in the Action Plan.

7. Summary No comments were received.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	NEWPORT NEWS	Department of Development
HOME Administrator	NEWPORT NEWS	Department of Development

Table 1 – Responsible Agencies

Narrative (optional)

Annual Action Plan Public Contact Information

The City of Newport News
 Department of Development
 2400 Washington Avenue, 3rd Floor
 Newport News, Virginia 23607
 (757) 926-8428
 www.nnva.gov

or

Newport News Redevelopment and
 Housing Authority
 227 27th Street, P.O. Box 797
 Newport News, Virginia 23607

(757) 928-2644
www.nnrha.com

Consolidated Plan Public Contact Information

The City of Newport News
Department of Development
2400 Washington Avenue, 3rd Floor
Newport News, Virginia 23607
(757) 926-8428
www.nnva.gov

AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The Annual Action Plan reflected consultation and coordination with many agencies, organizations and citizens. These groups and individuals represent a variety of housing and community development programs and concerns. Significant aspects considered in the plan development process included:

- Development of a timeline projection for activities to occur. Action Plan was developed in partnership between the City and Newport News’ Department of Development and the Newport News Redevelopment and Housing Authority. The City is the lead agency.
- Identification of community stakeholders and key service providers.
- Identification of service providers and matching them with the appropriate section(s) of the plan to review and update.
- Assigning action items to personnel in their area of expertise.

Regarding coordination of public and private entities, the City, during not only the Annual Action Plan update process but on a regular basis is in communication with Newport News Redevelopment and Housing Authority (NNRHA) who is the public and assisted housing provider for Newport News. The Executive Director of NNRHA is included in City Manager and department director’s meetings and retreats. This allows for the City to reinforce its policy and position on public and assisted housing issues. Additionally, NNRHA staff and City staff have regular communication with one of the Directors of the Community Services Board (CSB), which is the primary agency that stays aware of issues regarding mental health issues and is one of the service agencies that provide intervention for persons with mental and physical disabilities. Both City and NNRHA staff are in regular contact with numerous non-profit service providers through not only The Continuum of Care (CoC) but also as recipients of CDBG money.

Additionally, the Assistant City Manager, with his involvement in the Greater Virginia Peninsula Mayors and Chairs Commission on Homelessness, convenes the leadership from the CSB and Human Services, on a bimonthly basis, along with regional counterparts and CoC leadership in order to collaborate on service and housing needs, and addressing those gaps through planning and (sometimes) shared resources.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The federal Continuum of Care (VA-505) entity on the Peninsula that serves the City of Newport News is called the Greater Virginia Peninsula Homelessness Consortium (GVPHC). It serves as a regional CoC and a resource for the cities of Newport News, Hampton, Poquoson, Williamsburg, as well as the counties of James City and York. Newport News has always been very active in and participated in all activities and matters considered through the GVPHC via staff of the City and staff of NNRHA. The City Assistant City Manager plays an integral part in the effort to address homelessness by his involvement in the Greater Virginia Peninsula Mayors and Chairs Commission on Homelessness group since 2006. This entity developed and adopted a ten-year plan to end homelessness in the region by way of regional commitment and efforts in 2009, secured and facilitated a corporate donation to implement a Housing Crisis Hotline and enhance their data collection and reporting efforts, and most recently opened a homeless Day Services Center in late 2018.

City staff and non-profit and faith-based partners collaborate on several working committees of the CoC in order to accomplish the key activities required in order to receive state and federal funds for housing and services. The City also works with agencies in the GVPHC to determine some of the primary issues of the homeless population and some of the challenges they face. Local City and CDBG funds financially support a winter shelter program for approximately 500 persons, a showering and clean clothes pickup facility, and several centers for homeless females and children and persons fleeing domestic violence. The City's involvement with the GVPHC allows it to stay connected with the various at-risk groups that may experience homelessness, and allows it to assign staff to various task groups to investigate potential solutions.

Currently, CoC funding and actions are focused on the following:

- Increased permanent supportive housing for the chronically homeless, veterans and persons with mental illnesses;
- Full implementation and expansion of the Coordinated Entry System, which includes Service Coordination and Assessment Network meetings and Housing Crisis Hotline;
- Continued refinement of the responsibilities of the Housing Broker Team to align with the CoC's and the Services Coordination and Assessment Network's identified needs and gaps.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City does not currently receive ESG funding but it has made provisions for administration of a Homeless Management Information System (HMIS). The City contributes funds to The Planning Council, who provides HMIS Administration for all of Greater Hampton Roads, to provide oversight, training, and support for HMIS. The Planning Council staff also provides CoC support and technical assistance for all working groups, including the Program Monitoring Committee where project- and system-level performance are reported, and funding applications are developed and approved. The Planning Council also produces and presents reports on data collected through HMIS and other research that demonstrates trends in homelessness, gaps in services, and overall system performance. These reports help guide the City in its strategic planning for funding allocations and concentrated efforts.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Greater Virginia Peninsula Homelessness Consortium (GVPHC)
	Agency/Group/Organization Type	Services-homeless Continuum of Care
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City does not currently receive ESG funding but it has made provisions for administration of a Homeless Management Information System (HMIS). The City contributes funds to The Planning Council, who provides HMIS Administration for all of Greater Hampton Roads, to provide oversight, training and support for HMIS. The Planning Council staff also provides CoC support and technical assistance for all working groups, including the Program Monitoring Committee where project- and system-level performance are reported, and funding applications are developed and approved. The Planning Council also produces and presents reports on data collected through HMIS and other research that demonstrates trends in homelessness, gaps in services, and overall system performance. These reports help guide the City in its strategic planning for funding allocations and concentrated efforts.

Identify any Agency Types not consulted and provide rationale for not consulting

The majority of agencies that deal with the City of Newport News and its community development programs were consulted either directly or indirectly.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Greater Virginia Peninsula Homelessness Consortium	The Continuum looks at overall needs in the region and available services and tries to obtain and maintain resources to address any gaps.
Framework for the Future	Newport News Planning Department	The Framework is the overall City's comprehensive plan and also looks at the City's priorities and available resources to address.
Analysis of Impediments to Fair Housing Choice	Hampton Roads Community Housing Resource Board	The Analysis looks at potential fair housing issues for the region and for individual cities and tries to address issues via education and information dissemination.
Public Housing Agency Plan	Newport News Redevelopment and Housing Authority	A comprehensive guide to public housing agency (PHA) policies, programs, operations and strategies for meeting local housing needs and goals.
Choice Neighborhood Initiative (CNI)	City of Newport News	CNI plan is part of a revitalization of the target area located within the Southeast Community

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The Citizen Participation Plan contained within the 2015-2019 Consolidated Housing and Community Development Plan for the City of Newport News places great emphasis on the provision of information and involvement of all citizens, and especially low-income residents, in the planning process for the CDBG and HOME programs. Annually, open forums are held and specific technical assistance is provided to those wishing to apply for services with a strict adherence to timely provision of information. A copy of the draft Annual Action Plan is available for review each year at every Newport News Public Library, the Department of Development at City Hall, NNRHA administrative offices a 227 27th Street and on the City and NNRHA website which may be accessed by using www.nnva.gov and www.nnrha.com respectively.

The specific citizen participation process to develop the budget for Action Plan 5 is as follows:

- Public Hearing with Citizens December 6, 2018
- CDBG Proposals Due January 14, 2019
- Review Committee Meeting January 25, 2019
- Applicant Interviews with Review Committee February 6, 2019
- Draft Action Plan 30-Day Public Review April 22, 2019 through May 21, 2019
- Public Hearing & Presentation-Draft Action Plan May 2, 2019
- City Council Public Meeting-Plan Approval May 28, 2019

Provide a summary of citizen comments or views found on page 6, item number 5, of this document.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	All citizens, particularly low-income persons and residents of economically impacted neighborhoods			N/A at this time.	www.nnva.gov, www.nnrha.com
2	Public Hearing	All citizens, particularly low-income persons and residents of economically impacted neighborhoods			N/A	www.nnva.gov, www.nnrha.com

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The following financial resources are identified in the Action Plan and are anticipated to be received to address the following priority needs and specific objectives identified in the City of Newport News FY 2018-2019 Annual Action Plan.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,259,514	225,000	0	1,484,514	0	These funds support the overall goals presented in the Consolidated Plan by facilitating programs including housing rehabilitation loans & grants, business loans, homeless assistance program, and other community development activities.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	714,010	190,000	0	904,010	0	HOME funds will be used to address affordable housing needs in the City of Newport News

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Newport News will make reasonable efforts to leverage financial funds from private, state and local entities to address affordable housing goals. The HOME program requires 25% local match for any HOME funds drawn down. The City will meet its HOME match requirement through eligible non-federal sources as identified in 24CFR 92.220. These sources include but are not limited to: cash contributions from non-federal sources, forbearance of fees, donated real property, on-site and off-site infrastructure, value of donated or voluntary labor or professional services, value of sweat equity, direct cost of supportive services provided to families residing in HOME-assisted units, and direct cost of homebuyer counseling services provided to families that acquire properties with HOME funds.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

N/A

Discussion

Additional Public Resources

In August 2017, the Authority submitted an application to HUD of its intent to convert Spratley House (VA003000321) under the Rental Assistance Demonstration program. In November 2018, HUD approved the Spratley application for conversion of assistance and issued a Commitment to Enter into a Housing Assistance Payments Contract (CHAP) award. NNRHA is working on identifying financial resources to include Low Income Housing Tax Credits (LIHTC) for this project.

The City of Newport News and the Newport News Redevelopment and Housing Authority were awarded a \$500,000 Choice Neighborhoods Initiative (CNI) Planning Grant from HUD to help determine how to revitalize and transform a portion of the Southeast Community. This planning grant will enable the City and Authority to plan a comprehensive approach to address neighborhoods identified in the Southeast Community with distressed public or HUD-assisted housing to transform the neighborhood. The program is designed to facilitate critical improvements in neighborhood assets, housing, services and schools. Authority owned property located in the targeted area include Ridley and Lassiter as well as the vacant parcel which was the former Dickerson Courts and Harbor Homes Apartment community.

As part of the Choice Neighborhoods Initiative (CNI) Transformation Plan, Ridley Place will be redeveloped over several phases with hard replacement units onsite as well as some units replaced as tenant based or project based vouchers. The CNI transformation plan will govern the mix of the 259 replacement units.

The successful conversion of these properties is dependent on several factors such as the feasibility of these projects and NNRHA's access to private sources of capital and to borrow funds to repair and preserve its affordable housing assets.

In September 2018, the Authority and City of Newport News submitted a second Choice Neighborhoods Implementation (CNI) Grant application to HUD for the transformation of the Ridley-Marshall Choice Neighborhoods after not being selected as an awardee in 2017. In working with residents of the Ridley Circle as well as residents within the neighborhood, one of the primary housing goals of the transformation of this area is to increase the rate of homeownership in the neighborhood. As identified in the application, the Authority intends to develop new homeownership units within the CNI neighborhood over several phases. Additional information on CNI can be found at <https://www.nnva.gov/2255/Choice-Neighborhoods-Initiative>

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Housing Preservation & Neighborhood Revitalization	2015	2019	Affordable Housing	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN	Neighborhood Revitalization Preserve Existing Housing	CDBG: \$623,800 HOME: \$674,507	Rental units rehabilitated: 40 Household Housing Unit Homeowner Housing Rehabilitated: 1 Household Housing Unit Buildings Demolished: 26 Buildings
2	Expand Economic Development	2016	2020	Non-Housing Community Development	TITLE 36 PLAN	Expand Economic Development	CDBG: \$175,000	Jobs created/retained: 5 Jobs Businesses assisted: 2 Businesses Assisted
3	Homeless Intervention & Special Populations Hsg	2016	2020	Homeless Non-Homeless Special Needs	TITLE 36 PLAN	Reduce homelessness	CDBG: \$40,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 660 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	Increase Affordable Housing Units	2016	2020	Affordable Housing	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN	Increase the supply of affordable housing	CDBG: \$260,000 HOME: \$139,102	Homeowner Housing Added: 3 Household Housing Unit Direct Financial Assistance to Homebuyers: 5 Households Assisted
5	Increase Community Services Programming	2015	2019	Non-Homeless Special Needs Non-Housing Community Development	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN	Special Needs Services	CDBG: \$74,500	Public service activities other than Low/Moderate Income Housing Benefit: 1409 Persons Assisted
6	Enhance Youth Development	2016	2020	Non-Housing Community Development	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN	Youth Development	CDBG: \$101,000	Public service activities other than Low/Moderate Income Housing Benefit: 2600 Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Housing Preservation & Neighborhood Revitalization
	Goal Description	Preserve Existing Housing and the elimination of dilapidated, unsafe structures in the City of Newport News
2	Goal Name	Expand Economic Development
	Goal Description	Jobs created/retained

3	Goal Name	Homeless Intervention & Special Populations Hsg
	Goal Description	Public Service Activity other than low/moderate housing
4	Goal Name	Increase Affordable Housing Units
	Goal Description	Households assisted with direct financial assistance. Single family homes developed and sold to low income buyers.
5	Goal Name	Increase Community Services Programming
	Goal Description	Funds will be used toward activities that provide services in the community
6	Goal Name	Enhance Youth Development
	Goal Description	Funds provided to organizations to enhance youth development.

Projects

AP-35 Projects – 91.220(d)

Introduction

During Funding Years 2019-2020, the City of Newport News will undertake the following projects to implement priorities identified in the Five-Year Consolidated Plan. AP-38 of this Annual Action Plan gives a summary of the specific activities that will be funded during the Funding Year 2019-2020.

Projects

#	Project Name
1	HOMEdpa
2	HOMEcure
3	CHDO
4	HOME Administration
5	HOMEvestor II
6	Administration - NNRHA
7	Planning - NNRHA
8	Administration - City of Newport News
9	Codes Clearance
10	Commercial Loan Program Delivery
11	Rehabilitation Program Delivery
12	Special Economic Development Activities - Commercial Loans and Grants
13	Rehabilitation and Preservation - Emergency Repair
14	Transitions Family Violence Services
15	Fair Housing-Hampton Roads Community Action Plan, Inc.
16	Clean Comfort - Hampton Roads Community Action Program, Inc.
17	Housing Counseling - Hampton Roads Community Action Program, Inc.
18	Boys & Girls Clubs of the Virginia Peninsula, Inc.
19	Freedom Outreach Center
20	In-Agape Family Life & Educational Center
21	LINK of Hampton Roads
22	Menchville House Ministries
23	Peninsula Agency on Aging
24	Public Facilities

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The rationale for allocating priorities for housing and community development needs is based on information and data described in the City's Five-Year Consolidated Plan in which the City used a ranking system to determine needs as low and high. Each of the activities to be funded in FY19 reflects a high priority. The City takes into account the funding availability, the target areas with the most need for assistance and the type of activities that will best address those needs to determine geographical allocation.

The main obstacles to addressing underserved needs are the availability of resources and increased cost.

AP-38 Project Summary
Project Summary Information

1	Project Name	HOMEdpa
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Increase Affordable Housing Units
	Needs Addressed	Increase the supply of affordable housing
	Funding	HOME: \$32,000
	Description	Provide down payment assistance to first-time homebuyers
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	4 Households
	Location Description	City-wide
	Planned Activities	Marketing through Realtors and ongoing Homebuyer interest workshops
2	Project Name	HOMEcare
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Housing Preservation & Neighborhood Revitalization
	Needs Addressed	Preserve Existing Housing
	Funding	HOME: \$25,000
	Description	Low-interest loans/or grants for owner-occupied rehabilitation
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	1 Household
	Location Description	City-wide
	Planned Activities	Provide rehab assistance to owner-occupied units
3	Project Name	CHDO
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Increase Affordable Housing Units

	Needs Addressed	Increase the supply of affordable housing
	Funding	HOME: \$107,102
	Description	Assists qualified CHDO's with the acquisition, development or sponsorship of affordable housing
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	3 homes to be constructed
	Location Description	City-wide
	Planned Activities	Develop 3 homeownership units
4	Project Name	HOME Administration
	Target Area	
	Goals Supported	Housing Preservation & Neighborhood Revitalization Increase Affordable Housing Units
	Needs Addressed	Preserve Existing Housing Expand Economic Development Increase the supply of affordable housing Neighborhood Revitalization
	Funding	HOME: \$90,401
	Description	Provides for HOME program planning, marketing, and monitoring costs
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	
5	Project Name	HOMEvestor II
	Target Area	
	Goals Supported	Housing Preservation & Neighborhood Revitalization Increase Affordable Housing Units

	Needs Addressed	Preserve Existing Housing Increase the supply of affordable housing Neighborhood Revitalization
	Funding	HOME: \$649,507
	Description	Assist developer and owners of rental units with the rehabilitation or construction of affordable units
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	40 households
	Location Description	City-wide
	Planned Activities	
6	Project Name	Administration - NNRHA
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Housing Preservation & Neighborhood Revitalization Expand Economic Development Homeless Intervention & Special Populations Hsg Increase Affordable Housing Units Increase Community Services Programming Enhance Youth Development
	Needs Addressed	Preserve Existing Housing Expand Economic Development Special Needs Services Increase the supply of affordable housing Reduce homelessness Youth Development Neighborhood Revitalization
	Funding	CDBG: \$259,486
	Description	Oversight, management monitoring and coordination of the Community Development Block Grant (CDBG) Program
	Target Date	6/30/2020

	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	Provide efficient administration of all Consolidated Housing and Community Development Programs
7	Project Name	Planning - NNRHA
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Housing Preservation & Neighborhood Revitalization Expand Economic Development Homeless Intervention & Special Populations Hsg Increase Affordable Housing Units Increase Community Services Programming Enhance Youth Development
	Needs Addressed	Preserve Existing Housing Expand Economic Development Special Needs Services Increase the supply of affordable housing Reduce homelessness Youth Development
	Funding	CDBG: \$6,000
	Description	Program planning to include the development of the Action Plan, Five-Year Plan and all planning aspects of the CDBG Program
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	Program planning to include the development of the Action Plan, Five-Year Plan and all planning aspects of the CDBG Program
	8	Project Name
Target Area		NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN

	Goals Supported	Housing Preservation & Neighborhood Revitalization Expand Economic Development Homeless Intervention & Special Populations Hsg Increase Affordable Housing Units Increase Community Services Programming Enhance Youth Development
	Needs Addressed	Preserve Existing Housing Expand Economic Development Special Needs Services Increase the supply of affordable housing Reduce homelessness Youth Development Neighborhood Revitalization
	Funding	CDBG: \$23,000
	Description	Provide funds to support staff expenses to oversee, plan, monitor, etc., the NNRHA and the overall CDBG Program
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	Oversight, management, monitoring and coordination of the Community Development Block Grant (CDBG) Program.
9	Project Name	Codes Clearance
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Housing Preservation & Neighborhood Revitalization
	Needs Addressed	Neighborhood Revitalization
	Funding	CDBG: \$250,000
	Description	Demolition and removal of unsafe vacant structures in the Southeast Area of the City of Newport News
	Target Date	6/30/2020

	Estimate the number and type of families that will benefit from the proposed activities	Provide services to remove 26 unsafe structures.
	Location Description	Census Tracts - 301, 303, 304, 305, 306, 308, 309
	Planned Activities	Elimination of dilapidated unsafe buildings to improve the City's visual appearance, provide vacant lots for new infill housing and reduce opportunities for criminal activities.
10	Project Name	Commercial Loan Program Delivery
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Expand Economic Development
	Needs Addressed	Expand Economic Development
	Funding	CDBG: \$43,750
	Description	Funds used to administer the Commercial Loan Program.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	N/A
11	Project Name	Rehabilitation Program Delivery
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Housing Preservation & Neighborhood Revitalization
	Needs Addressed	Preserve Existing Housing Increase the supply of affordable housing Neighborhood Revitalization
	Funding	:
	Description	Funds will be utilized to administer all CDBG rehabilitation programs.
	Target Date	

	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	N/A
12	Project Name	Special Economic Development Activities - Commercial Loans and Grants
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Expand Economic Development
	Needs Addressed	Expand Economic Development
	Funding	CDBG: \$131,250
	Description	Newport News Urban Development Action Grant (NNUDAG) - Low interest loans designed to assist new or existing businesses with land and building acquisition, purchase of machinery and equipment, build general employment and to create and retain jobs for low-moderate income persons which help stimulate economic development and other activities to include grants.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	5 Jobs created/retained
	Location Description	City-wide
	Planned Activities	Facilitate and improve the economic viability of small commercial or industrial business.
13	Project Name	Rehabilitation and Preservation - Emergency Repair
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Housing Preservation & Neighborhood Revitalization
	Needs Addressed	Preserve Existing Housing
	Funding	:

	Description	Emergency home repair assistance to homeowners up to \$8,000. Approximately 0 homeowners will receive emergency repair funds during this period. Funded in FY 2018-2019.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	N/A
	Planned Activities	N/A
14	Project Name	Transitions Family Violence Services
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Homeless Intervention & Special Populations Hsg
	Needs Addressed	Reduce homelessness
	Funding	CDBG: \$30,000
	Description	Transitions Family Violence Services was formerly known as Virginia Peninsula Council on Domestic Violence. Funds will be provided for operating support (salaries) to assist adult/child victims of domestic violence; and those experiencing homelessness. The number of beneficiaries to benefit from this program is 360.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	400 Persons
	Location Description	Location suppressed because of the nature of the activity.
	Planned Activities	Improve and enhance community services to lower-income residents.
15	Project Name	Fair Housing-Hampton Roads Community Action Plan, Inc.
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Increase Community Services Programming
	Needs Addressed	Increase the supply of affordable housing
	Funding	CDBG: \$8,000

	Description	Services to ensure fair housing practices are being implemented in the City of Newport News. This service is being provided through a contract with the Hampton Roads Community Action Program, Inc.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	City-wide
	Planned Activities	Promote fair housing practices throughout the City.
16	Project Name	Clean Comfort - Hampton Roads Community Action Program, Inc.
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Increase Community Services Programming
	Needs Addressed	
	Funding	CDBG: \$16,500
	Description	Funds to provide supportive services for the homeless population (showering facilities, clean clothing and referral services.) Approximately 190 persons to be served.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	400 Persons
	Location Description	Julius Conn Gym, 328 30th Street or Day Service Center, 7401 Warwick Blvd
Planned Activities	Provide a place for the homeless to feel safe, to receive a hot shower and a clean change of clothing.	
17	Project Name	Housing Counseling - Hampton Roads Community Action Program, Inc.
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Increase Community Services Programming
	Needs Addressed	Preserve Existing Housing Reduce homelessness

	Funding	CDBG: \$21,515
	Description	To provide housing counseling services to homeowners and prospective homeowners. This service is being provided through a contract with the Hampton Roads Community Action Program, Inc. The number of beneficiaries to benefit is 168.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	180 Households Assisted
	Location Description	392 Maple Avenue, Newport News, VA
	Planned Activities	Assist citizens with pre-purchase and pre-rental counseling, mortgage default and rent delinquency counseling and post-occupancy counseling.
18	Project Name	Boys & Girls Clubs of the Virginia Peninsula, Inc.
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Enhance Youth Development
	Needs Addressed	Youth Development
	Funding	CDBG: \$80,000
	Description	Funds provided to assist this non-profit organization with operating expenses (salaries for the Marshall Courts site and utilities at other sites). The number of beneficiaries to benefit from this program is 2,425.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	2500 Youth
	Location Description	8 Club Locations – City-wide
	Planned Activities	Provide eligible educational and recreational programs to low-income youth in the City of Newport News.
19	Project Name	Freedom Outreach Center
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN
	Goals Supported	Increase Community Services Programming

	Needs Addressed	Special Needs Services
	Funding	CDBG: \$12,100
	Description	Provide operational costs for services by a neighborhood volunteer outreach center providing services to former inmates and young adults exhibiting the potential for entry and/or re-entry into the criminal justice system to include youth, adults and families. The number of beneficiaries to benefit from this program is 325.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	500 Persons Assisted
	Location Description	1705 – 1707 Jefferson Avenue, Newport News, VA
	Planned Activities	
20	Project Name	In-Agape Family Life & Educational Center
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN
	Goals Supported	Enhance Youth Development
	Needs Addressed	Youth Development
	Funding	CDBG: \$21,000
	Description	To provide funds (salaries) to assist with the Stay Up While You Are Out Program for youth expelled from school 10 days or less. The number of beneficiaries for this program is 100 youths.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	90 persons to be assisted
	Location Description	5500 Marshall Avenue, Newport News, VA 23605
	Planned Activities	Assist youth expelled from school for 10 days or less.
21	Project Name	LINK of Hampton Roads
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN
	Goals Supported	Homeless Intervention & Special Populations Hsg
	Needs Addressed	Special Needs Services

	Funding	CDBG: \$20,000
	Description	Funds to provide operating expenses (salaries) to assist LINK of Hampton Roads, a non-profit organization, provide shelter and food services to homeless people from November 2019 to March 2020.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	500 persons to be assisted
	Location Description	City-wide
	Planned Activities	Operation of a winter shelter for homeless individuals.
22	Project Name	Menchville House Ministries
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN
	Goals Supported	Homeless Intervention & Special Populations Hsg
	Needs Addressed	Reduce homelessness
	Funding	CDBG: \$10,000
	Description	Funds to assist the non-profit organization with operating funds (salaries) for a facility to be utilized as a shelter providing housing to 300 adults and children in crisis situations.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	300 persons to be assisted
	Location Description	13658 Warwick Blvd., Newport News, VA 23602
	Planned Activities	Provide shelter for homeless individuals and families in crisis situations.
23	Project Name	Peninsula Agency on Aging
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN
	Goals Supported	Increase Community Services Programming
	Needs Addressed	Special Needs Services
	Funding	CDBG: \$15,000

	Description	Funds to assist this non-profit agency with operating funds for their Meals on Wheels Program. The number of beneficiaries for this program is 20.
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	15 – 20 persons to be assisted (seniors)
	Location Description	City-wide
	Planned Activities	Meals on Wheels program for homebound citizens in five (5) Newport News income-based housing communities.
24	Project Name	Public Facilities
	Target Area	NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN TITLE 36 PLAN
	Goals Supported	Housing Preservation & Neighborhood Revitalization
	Needs Addressed	Preserve Existing Housing Increase the supply of affordable housing Neighborhood Revitalization
	Funding	CDBG: \$536,913
	Description	Assist in development of community center in Southeast Community, Choice Neighborhood Initiative (CNI) planning area) (Lassiter Courts)
	Target Date	6/30/2020
	Estimate the number and type of families that will benefit from the proposed activities	400 persons to be assisted
	Location Description	908 Ivy Avenue, Newport News, VA 23607
	Planned Activities	Public Facilities and Improvements – Lassiter Courts Community Center

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

As noted in the SP-10 of the City's Consolidated Plan, most of the priorities for investment for the City of Newport News are focused on meeting the needs of low-income individuals, who may be located throughout the City. Another priority for investment is meeting the comprehensive physical, social, and economic needs of the Neighborhood Revitalization Strategy Area Plan (NRSA). Finally, further resources will be directed to the Choice Neighborhoods Initiative (CNI) as part of the revitalization of the target area in the Southeast community. And it is possible some funding may be directed to projects located in opportunity zones.

Geographic Distribution

Target Area	Percentage of Funds
NEIGHBORHOOD REVITALIZATION STRATEGY AREA PLAN	29

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Originally adopted in 2000, the NRSA plan was developed in accordance with HUD requirements and in consultation with community stakeholders to identify a contiguous area consisting primarily of low-income residential developments. The NRSA plan encompasses the Southeast Community Redevelopment area and targeted adjacent blocks.

The CNI area overlaps with some of the NRSA areas.

A copy of the Neighborhood Revitalization Strategy Area Plan is included in Appendix E of the City's Consolidated Plan.

Opportunity Zones are a new revitalization tool resulting from the Federal Tax Cuts and Jobs Act of 2017. The Zones will allow investors to receive tax benefits on currently unrealized capital gains by investing those gains in census tracts designated as Opportunity Zones. The U.S. Department of the Treasury is preparing regulations for this new program. The City will be open to allowing this new revitalization tool to be utilized with other funding options to realize revitalization goals in targeted areas.

Discussion

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	55
Special-Needs	0
Total	55

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	8
Rehab of Existing Units	47
Acquisition of Existing Units	0
Total	55

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

One Year Goals for the Number of Households to be Supported:

Homeless - 0 (CDBG) / 0 (HOME)

Non-Homeless – 24 (CDBG) / 31 (HOME)

Special Needs – 0 (CDBG) / 0 (HOME)

Total = 24 (CDBG) / 31 (HOME)

One Year Goals for the Number of Households Supported Through:

Rental Assistance – 0 (CDBG) / 0 (HOME)

The Production of New Units – 0 (CDBG) / 8 (HOME)

Rehab of Existing Units – 24 (CDBG) / 23 (HOME)

Acquisition of Existing Units – 0 (CDBG) / 0 (HOME)

Total = 24 (CDBG) / 31 (HOME)

AP-60 Public Housing – 91.220(h)

Introduction

Actions planned during the next year to address the needs to public housing

Each year NNRHA is required to submit a Public Housing Agency (PHA) Plan to HUD. The PHA Plan is a comprehensive guide to public housing agency policies, programs, operations, and strategies for meeting local housing needs and goals. Physical needs assessments for the properties are performed and used to enable the Authority to better assess the capital needs of its portfolio and assist in the capital planning of public housing renovations. The Authority's portfolio of public housing, as well as many across the country, need substantial work requiring more funding than currently available through HUD's Capital Fund Program. Because of reduced funding, NNRHA is developing several vehicles that will assist in the preservation of public housing.

Choice Neighborhoods Initiative

In June 2016, the City of Newport News and the Newport News Redevelopment and Housing Authority were awarded a \$500,000 Choice Neighborhoods Initiative Grant from HUD to plan for the revitalization and transformation of a portion of the Southeast Community. This planning grant enabled the City and Authority to plan a comprehensive approach to address neighborhoods and distressed public or HUD-assisted housing to transform the neighborhood. The program is designed to facilitate improvements in neighborhood assets, housing, services and schools. Authority-owned property located in the targeted area includes Ridley, Spratley, Lassiter and a portion of Marshall as well as the vacant 35 acre parcel which was the former Dickerson Courts and Harbor Homes Apartments.

Since the award of the above mentioned CNI Planning Grant, the City of Newport News and NNHRA worked with citizens, public and private agencies and organizations to develop a comprehensive neighborhood revitalization strategy, or Transformation Plan. The final Transformation Plan was adopted by the Newport News City Council in June of 2018 and submitted to and accepted by HUD in July 2018. The Transformation Plan is the guiding document for the revitalization of the Ridley Public Housing Community.

In September 2018, NNRHA and the City also submitted a Choice Neighborhoods Implementation grant application to HUD for \$30M to assist in the transformation efforts. NNRHA and the City submitted a funding application in October of 2017 but were not selected as an awardee. Successful applicants in the 2018 funding round will be notified by HUD in mid-2019.

As part of the CNI Plan, Ridley Place will be redeveloped with replacement units onsite as well as some units replaced as tenant-based or project-based vouchers. The successful conversion of this property is dependent on several factors such as the financial feasibility and NNRHA's access to private sources of

capital and to borrow funds.

Rental Assistance Demonstration (RAD)

The Oyster Point, Brighton, Cypress Terrace, Orcutt Townhomes III, and Lassiter Courts have been converted under RAD using mixed finances.

HUD Capital Funding

Capital improvement funding planned housing rehabilitation and development activities for NNRHA public housing communities over the next five years include:

- Marshall Courts: Continue the phased renovations for the removal of mansard roofing and exterior renovations, new windows, new lighting, the construction of new porches, replacement of plumbing fixtures and water heaters, replacement of HVAC equipment, renovations to the kitchens including new cabinets and appliances, new flooring throughout the units.
- Aqueduct: comprehensive renovations
- Pinecroft: Interior renovations.
- Ashe Manor: Kitchen Renovations

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Authority encourages public housing residents to become more involved in management and participate in homeownership by sponsoring workshops with concentrations on money management/financial literacy, GED classes, Workforce development programs, Five-Year/Annual Action Plan surveys, resident council meetings and improvement of personal financial planning to build productive assets and self-sufficiency. Also, through community partnerships, the Authority works with state and local homeownership agencies to provide public housing residents with resources needed in understanding the homeownership process such as mortgage lending and preparing for the responsibilities of homeownership. The Authority has developed a partnership with the Hampton Roads Community Action Program, a strategic CNI partner, to assist families at John H. Ridley Place apartments.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City of Newport News is committed to the action items identified within the Ten-Year Plan to End Homelessness in 2009 while also expanding services to meet the changing needs of the homeless population. Through its continued leadership of the six regional jurisdictions participating in the Mayors and Chairs Commission on Homelessness, and its participation in the regional Greater Virginia Peninsula Homelessness Consortium (GVPHC), the City of Newport News will focus during the next Action Year on the following action items:

- Expansion of permanent supportive housing and Rapid Rehousing units for homeless individuals and families through applications to the Department of Housing and Urban Development (HUD), as well as through the Virginia Homeless Solutions Program and Housing Trust Fund available through Virginia Department of Housing and Community Development (DHCD).
- Continued implementation of a citywide Housing Broker Team, providing both homeless prevention and housing financial assistance, housing stabilization case management, housing location services, and linkages to community resources and benefits for families and individuals facing or experiencing homelessness.
- Continued utilization of the Service Coordination and Assessment Network (SCAAN) meetings of all homeless service providers to match individuals and families with the appropriate housing resources and support services in the most efficient manner.
- Enhancement of citywide services located within the Four Oaks Day Service Center to provide a seamless system of wrap around services for all homeless individuals and families seeking assistance there.
- Coordinate city agencies, businesses and community partners to conduct strategic planning around housing efficiency opportunities across the Virginia Peninsula, under the guidance of an outside expert.
- Expand Impact Days within Newport News public schools, in coordination with McKinney Vento school liaisons, to offer an array of services in a single location, targeting families of children who are at risk of or experiencing homelessness.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Targeted efforts to outreach, engage and house the unsheltered population have resulted in a 40% decrease (by 297 persons) in the number of persons in shelter and unsheltered on the evening of the annual Point in Time Count, between 2011 and 2018. Efforts to identify and assess the individual needs

of the unsheltered population include:

- Hampton Newport News Community Services Board (HNNCSB) PATH outreach workers continue to conduct street and shelter outreach and utilize HMIS to track encounters with homeless persons to maintain a documented history and length of homelessness among the chronic homeless population.
- The GVPHC increased outreach capacity and access to Rapid Re-Housing (RRH) with the funding and launch of a regional RRH Housing Stabilization Case Management Team. Funded through the Virginia Department of Housing and Community Development (DHCD) Virginia Homeless Solutions Programs (VHSP) grant, the Housing Stabilization Team works with area winter shelters, emergency shelters, food pantry's, area churches, etc. to outreach and engage the unsheltered and sheltered homeless population and assess and refer for appropriate housing.
- 5 Loaves Food Pantry provides food to homeless individuals and families along with other homeless and at-risk populations Monday through Friday. The Food Pantry distributes portioned goods (based on family size), including USDA (once a month - income guidelines), pantry and a hot meal. Housing Stabilization Case Managers are also on onsite weekly to provide immediate outreach and assessment for housing and prevention resources.
- Three churches in downtown Newport News provide assistance to the unsheltered homeless. St. Vincent's Catholic Church provides lunch each Monday through Friday and supplies a "takeout" bag lunch on Friday to be eaten on Saturday. St. Paul's Episcopal Church operates a soup kitchen on Saturdays and Sundays. Calvary Revival Church Peninsula serves breakfast each Saturday. The Salvation Army operates a "soup van" Monday through Friday, which serves supper at Jefferson Avenue and 28th Street in the Southeast Community.
- The Foodbank of the Virginia Peninsula distributes foods effectively through collaborative efforts that minimizes hunger, promotes nutrition and self-reliance through education. The Foodbank service area consists of cities of Newport News, Hampton, Williamsburg, Poquoson and the counties of Gloucester, Matthews, James City, York and Surry.
- Living Interfaith Network of Hampton Roads, Inc. (LINK) is a faith-based, non-profit, volunteer supported organization which provides direct service and advocacy to the homeless and underserved individuals and families including: 1) the terminally ill, 2) physically and mentally disabled, 3) HIV/AIDS infected/affected, 4) elderly and 5) persons living in poverty. The organization's volunteers include interfaith congregations, volunteers from local universities, colleges, civic organizations, government agencies, businesses and community members from the greater Hampton Roads region. LINK's philosophy is to partner with local jurisdictions to be an advocate for all persons of low-income and/or those who live in poverty.

Addressing the emergency shelter and transitional housing needs of homeless persons

Targeted Housing and Community Development funds are used primarily to address the emergency needs of the homeless in Newport News as identified in the Continuum Plan. CDBG funds are used to maintain the existing level of emergency homeless services for families. Initiatives include Day Services,

Emergency and Winter Shelter programs, and Transitional Housing programs. Such assistance is provided in order to maintain current levels and to avoid the creation of new service gaps. When possible, the network of nonprofits serving special needs populations will be supported and utilized to provide the necessary services to the targeted groups. These nonprofit organizations include Transitions Family Violence Services, Hampton-Newport News Community Services Board (H-NNCSB) and LGBT Life Center.

CDBG funds will be utilized by the Transitions Family Violence Services shelter, a facility for homeless families and children who are victims of domestic violence. The location of the Transitions shelter for victims of domestic violence cannot be disclosed. LINK also provides extension eviction prevention funding using faith community donations. CDBG funds will assist a volunteer temporary sheltering program, called PORT (People Offering Resources Together), which is supported by area churches and administered by LINK. These various programs provide the initial service components to homeless families and individuals.

CDBG funds will again be provided to Menchville House, a non-profit homeless provider, to assist with their Menchville House Group Home. Menchville House provides transitional housing to single women and households with children in crisis/homeless situations.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The GVPHC has realized a 57% decrease (by 74 persons) in the number of Chronically Homeless Individuals counted since 2011; the number of Chronic Families has remained constant, totaling no more than 3. In addition to the new HUD Final Rule on Chronic Homelessness, the Continuum has focused available resources on the most vulnerable, and often chronic, individuals through the Service Coordination and Assessment Network (SCAAN) process. The CoC's commitment to Housing First as a best practice and its increased investment in Rapid Rehousing and Permanent Supportive Housing options also contribute to the decrease in chronic homelessness in the region. All new HUD resources have been allocated to projects serving this difficult to serve population.

The Continuum continues to centralize all State RRH resources and in 2017 implemented the Regional Housing Stabilization Case Management Team. The Continuum continues to show a decrease in lengths of stays in emergency shelter unless the history of homelessness is included, which demonstrates an increase. Both of these methods are calculated and reported to HUD.

The best practices tool adopted by the Continuum is the Vulnerability Index – Service Prioritization and

Decision Assistance Tool (VI-SPDAT), which identifies the level of vulnerability of individuals and families to more effectively match them to appropriate housing. These forms are completed by homeless service providers and brought to the Service Coordination and Assessment Network (SCAAN) meeting to prioritize those who are placed into housing based on need. Additionally, the coordination includes linking the person to community resources for other services.

The Hampton-Newport News Community Services Board (HNNCSB) operates the Road2Home Permanent Supportive Housing Program, funded by the Substance Abuse and Mental Health Services Administration (SAMHSA) Cooperative Agreements to Benefit Homeless Individuals (CABHI) and Department of Behavioral Health and Developmental Services. The team consists of a housing specialist, a benefits specialist, an outreach specialist and a peer specialist all working together, under a Homeless Services Supervisor, to provide support and housing stability for Chronically Homeless and Veterans who have serious mental illnesses in Hampton and Newport News. Individuals housed through this initiative are all referred by the Continuum's SCAAN team and are housed utilizing a host of housing resources provided by Continuum, but primarily through a state-funded rent subsidy grant to the HNNCSB. To date the program has housed over 110 individuals with 93% of those individuals maintaining permanent stable housing. In addition, the Shelter Plus Care Grant, which the NNRHA and HNNCSB partner in administering, has expanded due to cost savings, move-on initiatives and the addition of a supportive staff position. This offers the opportunity to expand the current number of households served through that funding source in the next Action Year. HNNCSB also provides one dedicated Homeless Outreach Worker funded through the City of Newport News to assist in providing outreach to Newport News citizens who are homeless, assist them obtaining temporary shelter, then helping process the paperwork necessary for the Continuum's SCAAN team to access permanent housing.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

The Community Service Board, LINK, Veterans Administration, OHA and Transitions Family Violence Center are just some of the numerous organizations that help coordinate a multi-jurisdictional and multi-agency effort to develop and update a regional Continuum Plan. The plan addresses the full spectrum of services available to the homeless and the gaps in an effort to move them into the mainstream of community life. The City and NNRHA have taken an active role in the Continuum Council and Task Force.

The local Community Services Board provides extensive counseling and outreach to persons with disabilities in an effort to stabilize their condition and housing situations. The organization provides emergency and permanent housing programs to persons with mental disabilities and substance use

disorders, persons being discharged from public institutions and residential treatment facilities, and those exiting correctional facilities. Two of these programs are provided in buildings built and financed by the NNRHA, properties assisted with HOME funds, and other private residences throughout the City.

Due to the state's coordinated discharge policies for persons with mental illnesses, the community currently has a cohesive Discharge Coordination Policy for this targeted population. Discharge planning is the requirement of the 40 state Community Services Boards, such as the Hampton-Newport News Community Services Board, and begins prior to admission to the state institution or crisis stabilization bed. The HNNCSB has two staff members who work directly in the state mental health institutions to coordinate discharge plans and ensure that housing and housing resources are in place prior to discharge. The HNNCSB, through funding from Department of Behavioral and Developmental Services, operates the KEYS Permanent Supportive Housing Program. Keys staff have housed over 35 individuals discharging from state mental health facilities.

Discussion

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

A lack of housing options triggered by a scarcity in the number of available housing units is one of the area's larger barriers to affordable housing. In solidarity, the City of Newport News and the Newport News Redevelopment and Housing Authority continue to seek out innovative approaches which will ultimately increase the availability of affordable housing units across the City; thereby, affording residents more choices.

Current strategies for increasing the total number of affordable housing units include combining federal, local, and private dollars to aid in the development of new construction, rehabilitation of existing units, and the rezoning and conversion of existing structures for residential purposes. The City continues to seek amendments to long standing zoning ordinances that will allow for the development of 25-foot lots in Neighborhood Conservations Districts, reduce minimum requirements for Planned residential development, and revise setback requirements; all of which, have a direct impact in encouraging land use and redevelopment efforts that facilitate affordable homeownership.

Financial obstacles are another strong barrier to affordable housing and can be divided up into two categories; the first involving the finance of construction and development, and the second including costs related to homeownership. Financial hurdles, related to construction and/or development of affordable housing, are correlated with ongoing reductions to grant funding, uncertainty of a federal budget successfully being passed, as well as increased competition and reductions in available tax credits. To augment this increased need for additional capital, assistance from private developers has become an integral piece of most new or conversion projects. Many, if not all, of these developments, incorporate energy efficient building practices designed to reduce homeowner's financial burden associated with rising utility costs.

For Homeowners, assistance continues to be made accessible to qualified homebuyers in the form of down payment assistance for the purchase of single family residences. Also available are grants or low-interest loans used to assist with the rehabilitation of owner-occupied structures to prevent deterioration of existing structures caused by the homeowner's inability to pay for needed repairs.

Finally, administrative and financial burdens brought on by both federal and state legislation continue to have a significant impact on affordable housing goals. Regardless of their intent, Legislatures often

introduce bills counterintuitive to the affordable housing needs. Therefore, the Newport News Redevelopment and Housing Authority continues to partner with other industry organizations to help guide Legislatures in their decision-making process.

Discussion:

AP-85 Other Actions – 91.220(k)

Introduction:

Newport News recognizes that ongoing efforts to meet the affordable housing industry's mission, as defined by HUD, to provide safe, decent, and affordable housing can only be achieved through the culmination of innovative ideas and strategies that are put to action.

Actions planned to address obstacles to meeting underserved needs

The primary obstacle to meeting underserved needs in Newport News is a lack of adequate funding. The City will continue efforts to evaluate its administration of CDBG funds in order to meet its affordable housing and community and economic development needs.

The City will continue to work collaboratively with NNRHA so that nonprofit entities and businesses will be able to receive grants and/or loans for activities that are allowed under the federal guidelines and best address the needs of the local community.

Subject to future funding availability, the City will continue to fund activities that improve and expand the existing housing stock as well as working with developers that offer new affordable housing units for low-income households.

Actions planned to foster and maintain affordable housing

The City plans to foster and maintain affordable housing for Newport News residents by continuing to fund activities for homebuyer assistance and housing rehabilitation. The First Time Homebuyer Program makes the home more affordable to low and moderate income residents by assisting with down payment and closing expense. The purpose of housing rehabilitation programs administered by NNRHA is to assist low-income property owners with repairs to meet their needs for safe and decent housing. Rehabilitation is intended to enhance, improve, and preserve neighborhoods. The City will continue to facilitate multi-family development projects. The City and NNRHA accept funding applications on an ongoing basis for the development and rehabilitation of affordable housing.

The City not only continues to foster and maintain affordable housing choices but also works to affirmatively further fair housing choice. The City continues to be a part of a regional effort, the Hampton Roads Community Housing Resource Board, which works to build awareness and educate the region as a whole on making various housing choices available to all citizens.

Actions planned to reduce lead-based paint hazards

It is the City's ongoing practice that paint hazards are given high priority and addressed in all residential rehabilitation projects undertaken with federal funding and constructed prior to 1978. Consistent with HUD's lead-based paint regulation 24 CFR 35, NNRHA has policies and procedures in place for housing rehabilitation programs and requires the use of lead safe work practices aimed at lead poisoning prevention. These policies apply to contractors performing renovation, repair and painting to projects that disturb lead based paint in properties constructed prior to 1978. Such companies must hold the appropriate licensing from DPOR and/or EPA certifications required for the level of work to be performed and must follow specific work practices to prevent lead contamination.

A lead based paint inspection and/or risk assessment is performed on all pre-1978 properties purchased and rehabilitated under the Neighborhood Stabilization, HOME and CDBG programs (administered by NNRHA). Lead-based paint hazards are mitigated through paint stabilization and abatement measures following Environmental Protection Agency (EPA) guidelines and lead safe repair work practices.

Actions planned to reduce the number of poverty-level families

In order to reduce the number of poverty level families in Newport News, the City and NNRHA periodically review alternatives in available assistance. Such initiatives include small business loans, commercial infrastructure development, community safety initiatives, and programs to economically empower public housing residents.

The Choice Neighborhoods Initiative (CNI), as mentioned earlier in this report, will focus on improving and expanding services, expanding learning opportunities, creating pathways to jobs, and strengthening families.

Newport News and the Economic Development Authority were awarded a \$480,000 Industrial Revitalization Fund grant in support of the rehabilitation of 2506 Jefferson Avenue for the future location of the coworking space identified as a Critical Community Improvement through the Choice Neighborhood Initiative. The coworking space will be a location where small businesses and entrepreneurs can obtain technical assistance, attend business management workshops, and receive expert advice on various topics including business planning, industry research, accounting, and capital sources.

The Newport News Urban Development Action Grant (NNUDAG) commercial loan program has continued to assist businesses with low interest loans for existing businesses and new start-ups. One objective of this program is the creation of new jobs held by individuals from a low –to – moderate income household.

In addition, the City will continue to actively market a Microloan Program created to fund struggling smaller businesses which will aid in stabilization and generation of local job opportunities. Reducing unemployment through job creation is a contributing factor that will aid in eliminating poverty in the Southeast Community. It is anticipated most Microloan recipients will be lower income.

The City is also working on a micro-enterprise grant program to help micro-businesses and entrepreneurs stabilize or establish a business that will create an income source.

The Enterprise Zone program in the southern part of the City continues to spur growth by assisting existing businesses to more easily expand under economic incentives afforded through the Enterprise Zone. This ongoing program allows the City to assist new and existing businesses in the area and to create additional jobs for low- and moderate-income people. The common objective in all zones is job creation for low- and moderate-income people.

NNRHA operates the Family Investment Center (FIC) to serve the educational and vocational needs of public housing residents. This facility includes a modern computer training facility to provide NNRHA NNRHA operates the Family Investment Center (FIC) to serve the educational and vocational needs of public housing residents. The facility includes a modern computer training facility to provide employment skills for public housing residents. Also, the NNRHA's Family Self-Sufficiency (FSS) program has actively promoted independence for Housing Choice Voucher clients. Participants in the FSS program receive escrowed funds in lieu of rent increases, which can ultimately be used to purchase a home or toward educational expenses.

Additionally, the Hampton Roads Community Action Program, Inc. continues to have an employment assistance program along with other nonprofit organizations in the majority low-income area of the City.

Actions planned to develop institutional structure

In an effort to accomplish the goals set forth in the 5-Year Consolidated Plan, it is important for the City to include the broader community. As such, the Mayors and Chairs Commission's focus on regional homelessness has been in collaboration with several cities and various private companies. This partnership has allowed needed financial resources to be pulled together in regional / multi-jurisdictional collaboration to address some of the ongoing issues of homelessness.

Actions planned to enhance coordination between public and private housing and social service agencies

To enhance coordination between public and private housing and social service agencies, the City works closely with approximately 10 sub-recipient agencies including those listed in the proposed projects summary, as well as agencies funded by the City's Community Support Agency Grant Program. These grants are incentives designed to foster new services or expand existing services in the city. A goal of the process is to encourage community/local/citizen support for programs so city funds can be replaced with funds from other sources. This will allow city funds to be directed toward new programs in the future.

Discussion:

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The years covered that include this Action Plan are 2017, 2018 and 2019.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	70.00%

HOME Investment Partnership Program (HOME)

Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

Other forms of investment being used beyond those identified in Section 92.205 are Private

Lenders, Low-Income Housing Tax Credit (LIHTC), VHDA Community Homeownership Revitalization Program, and Local Funds.

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The City of Newport News uses Recapture Provisions in all HOME mortgages and liens. Assistance is provided as a grant, soft second, deferred payment and zero interest loans.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

The City has applied affordability periods consistent with HUD Regulations 24 CFR 92.254(a)(4):

The periods of affordability applicable to HOME homebuyer projects are:

HOME assistance per unit / Period of Affordability

Under \$15,000 / 5 years

Between \$15,000 to \$40,000 / 10 years

Over \$40,000 / 15 years

The periods of affordability applicable to HOME rental projects are:

HOME assistance per unit /Period of Affordability

Under \$15,000 / 5 years

Between \$15,000 to \$40,000 / 10 years

Over \$40,000 / 15 years

Refinance of Rehabilitation Project / 15 years

New Construction or Acquisition of New Housing / 20 years

Refinance of Rehabilitation Project / 15 years

New Construction or Acquisition of New Housing / 20 years

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

There are no plans during the upcoming year to refinance existing debt secured by multifamily housing.